

116TH CONGRESS  
2D SESSION

**S.** \_\_\_\_\_

To improve and reform policing practices, accountability and transparency.

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IN THE SENATE OF THE UNITED STATES

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\_\_\_\_\_ introduced the following bill; which was read twice  
and referred to the Committee on \_\_\_\_\_

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**A BILL**

To improve and reform policing practices, accountability and  
transparency.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the  
5 “Just and Unifying Solutions To Invigorate Communities  
6 Everywhere Act of 2020” or the “JUSTICE Act”.

7 (b) **TABLE OF CONTENTS.**—The table of contents for  
8 this Act shall be as follows:

Sec. 1. Short title; table of contents.

TITLE I—LAW ENFORCEMENT REFORMS

Sec. 101. George Floyd and Walter Scott Notification Act.

Sec. 102. Breonna Taylor Notification Act.

## 2

- Sec. 103. Guidance.
- Sec. 104. Compliance assistance grants.
- Sec. 105. Incentivizing banning of chokeholds.
- Sec. 106. Falsifying police incident reports.

## TITLE II—BODY-WORN CAMERAS

- Sec. 201. Body-Worn Camera Partnership Grant Program.
- Sec. 202. Penalties for failure to use body-worn cameras.

## TITLE III—LAW ENFORCEMENT RECORDS RETENTION

- Sec. 301. Law enforcement records retention.

## TITLE IV—JUSTICE FOR VICTIMS OF LYNCHING

- Sec. 401. Short title.
- Sec. 402. Findings.
- Sec. 403. Lynching.

TITLE V—COMMISSION ON THE SOCIAL STATUS OF BLACK MEN  
AND BOYS ACT

- Sec. 501. Short title.
- Sec. 502. Commission establishment and membership.
- Sec. 503. Other matters relating to appointment; removal.
- Sec. 504. Leadership election.
- Sec. 505. Commission duties and powers.
- Sec. 506. Commission meeting requirements.
- Sec. 507. Annual report guidelines.
- Sec. 508. Commission compensation.

TITLE VI—ALTERNATIVES TO THE USE OF FORCE, DE-ESCA-  
LATION, BEHAVIORAL HEALTH CRISES AND DUTY TO INTER-  
VENE TRAINING

- Sec. 601. Training on alternatives to use of force, de-escalation, and behavioral health crises.
- Sec. 602. Training on duty to intervene.

## TITLE VII—NATIONAL CRIMINAL JUSTICE COMMISSION ACT

- Sec. 701. Short title.
- Sec. 702. Findings.
- Sec. 703. Establishment of Commission.
- Sec. 704. Purpose of the Commission.
- Sec. 705. Review, recommendations, and report.
- Sec. 706. Membership.
- Sec. 707. Administration.
- Sec. 708. Direct appropriations.
- Sec. 709. Sunset.

TITLE VIII—LAW ENFORCEMENT AGENCY HIRING AND  
EDUCATION

## Subtitle A—Hiring

- Sec. 801. Law enforcement agency hiring.
- Sec. 802. Reauthorization of law enforcement grant programs.

## Subtitle B—Training

- Sec. 811. Definitions.
- Sec. 812. Program authorized.
- Sec. 813. Online education resources.
- Sec. 814. National Museum of African American History and Culture Council.
- Sec. 815. Engagement of eligible program participants.
- Sec. 816. Annual report.

## TITLE IX—BEST PRACTICES AND STUDIES

- Sec. 901. Best practices.
- Sec. 902. Study.
- Sec. 903. Mental health study.
- Sec. 904. Study and proposal on improving accountability for DOJ grants.

TITLE X—CLOSING THE LAW ENFORCEMENT CONSENT  
LOOPHOLE ACT

- Sec. 1001. Prohibition on engaging in sexual acts while acting under color of law.
- Sec. 1002. Incentive for States.
- Sec. 1003. Reports to Congress.

## TITLE XI—EMERGENCY FUNDING

- Sec. 1101. Emergency designation.

1     **TITLE I—LAW ENFORCEMENT**  
2   **REFORMS**

3     **SEC. 101. GEORGE FLOYD AND WALTER SCOTT NOTIFICA-**  
4   **TION ACT.**

5             (a) SHORT TITLE.—This section may be cited as the  
6 “George Floyd and Walter Scott Notification Act”.

7             (b) NATIONAL USE-OF-FORCE DATA COLLECTION.—  
8 Section 501 of title I of the Omnibus Crime Control and  
9 Safe Streets Act of 1968 (34 U.S.C. 10152) is amended  
10 by adding at the end the following:

11             “(h) NATIONAL USE-OF-FORCE DATA COLLEC-

12 TION.—

13             “(1) DEFINITIONS.—In this section—

1 “(A) the term ‘law enforcement officer’—

2 “(i) means any officer, agent, or em-  
3 ployee of a State, unit of local government,  
4 or an Indian tribe authorized by law or by  
5 a government agency to engage in or su-  
6 pervise the prevention detection, or inves-  
7 tigation of any violation of criminal law, or  
8 authorized by law to supervise sentenced  
9 criminal offenders; and

10 “(ii) includes an individual described  
11 in clause (i) who is employed or volunteers  
12 in a full-time, part-time, or auxiliary ca-  
13 pacity;

14 “(B) the term ‘National Use-of-Force Data  
15 Collection’ means the National Use-of-Force  
16 Data Collection of the Federal Bureau of Inves-  
17 tigation; and

18 “(C) the term ‘serious bodily injury’ means  
19 bodily injury that involves a substantial risk of  
20 death, unconsciousness, extreme physical pain,  
21 protracted and obvious disfigurement, or pro-  
22 tracted loss or impairment of the function of a  
23 bodily member, organ, or mental faculty.

24 “(2) REPORTING REQUIREMENT.—For each fis-  
25 cal year in which a State or unit of local government

1 receives funds under subsection (a), the State or  
2 unit of local government shall report to the National  
3 Use-of-Force Data Collection on an annual basis and  
4 pursuant to guidelines established by the Federal  
5 Bureau of Investigation, information regarding—

6 “(A) a use-of-force event by a law enforce-  
7 ment officer in the State or unit of local gov-  
8 ernment that involves—

9 “(i) the fatality of an individual that  
10 is connected to use of force by a law en-  
11 forcement officer;

12 “(ii) the serious bodily injury of an in-  
13 dividual that is connected to use of force  
14 by a law enforcement officer; and

15 “(iii) in the absence of either death or  
16 serious bodily injury, when a firearm is  
17 discharged by a law enforcement officer at  
18 or in the direction of an individual;

19 “(B) any event in which a firearm is dis-  
20 charged by a civilian at or in the direction of  
21 a law enforcement officer; and

22 “(C) the death or serious bodily injury of  
23 a law enforcement officer that results from any  
24 discharge of a firearm by a civilian, or any  
25 other means, including whether the law enforce-

1           ment officer was killed or suffered serious bod-  
2           ily injury as part of an ambush or calculated  
3           attack.

4           “(3) INFORMATION REQUIRED.—For each use-  
5           of-force event required to be reported under para-  
6           graph (2), the following information shall be pro-  
7           vided, as required by the Federal Bureau of Inves-  
8           tigation:

9                   “(A) Incident information.

10                   “(B) Subject information.

11                   “(C) Officer information.

12           “(4) COMPLIANCE.—

13                   “(A) INELIGIBILITY FOR FUNDS.—

14                           “(i) FIRST FISCAL YEAR.—

15                                   “(I) STATES.—For the first fis-  
16                                   cal year beginning after the date of  
17                                   enactment of the George Floyd and  
18                                   Walter Scott Notification Act in which  
19                                   a State fails to comply with paragraph  
20                                   (2) with respect to a State law en-  
21                                   forcement agency, the State shall be  
22                                   subject to a 20-percent reduction of  
23                                   the funds that would otherwise be al-  
24                                   located for retention by the State  
25                                   under section 505(c) for that fiscal

1 year, and if any unit of local govern-  
2 ment within the State fails to comply  
3 with paragraph (2), the State shall be  
4 subject to a reduction of the funds al-  
5 located for retention by the State  
6 under section 505(c) that is equal to  
7 the percentage of the population of  
8 the State represented by the unit of  
9 local government, not to exceed 20  
10 percent.

11 “(II) LOCAL GOVERNMENTS.—  
12 For the first fiscal year beginning  
13 after the date of enactment of the  
14 George Floyd and Walter Scott Notifi-  
15 cation Act in which a unit of local  
16 government fails to comply with para-  
17 graph (2), the unit of local govern-  
18 ment shall be subject to a 20-percent  
19 reduction of the funds that would oth-  
20 erwise be allocated to the unit of local  
21 government for that fiscal year under  
22 this subpart.

23 “(ii) SUBSEQUENT FISCAL YEARS.—

24 “(I) STATES.—Beginning in the  
25 first fiscal year beginning after the

1 first fiscal year described in clause  
2 (i)(I) in which a State fails to comply  
3 with paragraph (2) with respect to a  
4 State law enforcement agency, the  
5 percentage by which the funds de-  
6 scribed in clause (i)(I) are reduced  
7 shall be increased by 5 percent each  
8 fiscal year the State fails to comply  
9 with paragraph (2), except that such  
10 reduction shall not exceed 25 percent  
11 in any fiscal year.

12 “(II) LOCAL GOVERNMENTS.—  
13 Beginning in the first fiscal year be-  
14 ginning after the first fiscal year de-  
15 scribed in clause (i)(II) in which a  
16 unit of local government fails to com-  
17 ply with paragraph (2), the percent-  
18 age by which the funds described in  
19 clause (i)(II) are reduced shall be in-  
20 creased by 5 percent each fiscal year  
21 the unit of local government fails to  
22 comply with paragraph (2), except  
23 that such reduction shall not exceed  
24 25 percent in any fiscal year.



1           “(B) REALLOCATION.—Amounts not allo-  
2           cated under a program referred to in subpara-  
3           graph (A) to a State or unit of local govern-  
4           ment for failure to comply with paragraph (2)  
5           shall be reallocated under the program to  
6           States or units of local government that have  
7           complied with paragraph (2).

8           “(5) PUBLIC AVAILABILITY OF DATA.—Not  
9           later than 1 year after the date of enactment of this  
10          Act, and each year thereafter, the Director of the  
11          Federal Bureau of Investigation shall publish, and  
12          make available to the public, the National Use-of-  
13          Force Data Collection.

14          “(6) FBI OUTREACH AND TECHNICAL ASSIST-  
15          ANCE.—The Director of the Federal Bureau of In-  
16          vestigation shall provide to a State or unit of local  
17          government technical assistance and training for the  
18          collection and submission of data in accordance with  
19          this subsection.”.

20 **SEC. 102. BREONNA TAYLOR NOTIFICATION ACT.**

21          (a) SHORT TITLE.—This section may be cited as the  
22          “Breonna Taylor Notification Act of 2020”.

23          (b) NO-KNOCK WARRANT REPORTS.—Section 501 of  
24          title I of the Omnibus Crime Control and Safe Streets Act

1 of 1968 (34 U.S.C. 10152), as amended by section 101  
2 of this Act, is amended by adding at the end the following:

3 “(i) NO-KNOCK WARRANT REPORTS.—

4 “(1) DEFINITIONS.—In this subsection:

5 “(A) FEDERAL LAW ENFORCEMENT AGEN-  
6 CY.—The term ‘Federal law enforcement agen-  
7 cy’ means any agency of the United States au-  
8 thorized to engage in or supervise the preven-  
9 tion, detection, investigation, or prosecution of  
10 any violation of Federal criminal law.

11 “(B) NO-KNOCK WARRANT.—The term  
12 ‘no-knock warrant’ means a warrant that au-  
13 thORIZES a law enforcement officer to enter a  
14 certain premises to execute a warrant without  
15 first knocking or otherwise announcing the  
16 presence of the law enforcement officer if a  
17 court of competent jurisdiction finds reasonable  
18 suspicion that knocking and announcing the  
19 presence of law enforcement would—

20 “(i) pose a danger to the officer, a  
21 suspect, or a third party on the premises;

22 “(ii) inhibit the investigation; or

23 “(iii) allow the destruction of evi-  
24 dence.

1           “(C) STATE LAW ENFORCEMENT AGENCY;  
2 LOCAL LAW ENFORCEMENT AGENCY.—The  
3 terms ‘State law enforcement agency’ and ‘local  
4 law enforcement agency’ mean an agency of a  
5 State or unit of local government, respectively,  
6 that is authorized to engage in or supervise the  
7 prevention, detection, investigation, or prosecu-  
8 tion of any violation of criminal law.

9           “(2) REPORT TO ATTORNEY GENERAL.—

10           “(A) REQUIREMENT.—

11           “(i) IN GENERAL.—Subject to clause  
12 (iii), not later than January 31 of the first  
13 calendar year beginning after the date of  
14 enactment of the Breonna Taylor Notifica-  
15 tion Act of 2020, and annually there-  
16 after—

17           “(I) a State that receives funds  
18 under subsection (a) shall submit to  
19 the Attorney General a report that in-  
20 cludes, for each no-knock warrant car-  
21 ried out by a State law enforcement  
22 agency of the State during the pre-  
23 ceding calendar year, the information  
24 described in subclauses (I) through  
25 (V) of paragraph (3)(A)(i); and

1                   “(II) a unit of local government  
2                   that receives funds under subsection  
3                   (a) shall submit to the Attorney Gen-  
4                   eral a report that includes—

5                   “(aa) for each no-knock  
6                   warrant carried out by a local  
7                   law enforcement agency of the  
8                   unit of local government during  
9                   the preceding calendar year, the  
10                  information described in sub-  
11                  clauses (I) through (V) of para-  
12                  graph (3)(A)(i); and

13                  “(bb) the crime rate data  
14                  for the unit of local government  
15                  for the preceding calendar year.

16                  “(ii) STATE OVERSIGHT OF LOCAL  
17                  GOVERNMENTS.—A State that receives  
18                  funds under subsection (a) shall ensure  
19                  that each unit of local government within  
20                  the State submits to the Attorney General  
21                  a report that includes, in accordance with  
22                  clause (i)(II) of this subparagraph—

23                  “(I) for each no-knock warrant  
24                  carried out by a local law enforcement  
25                  agency of the unit of local government

1 during the preceding calendar year,  
2 the information described in sub-  
3 clauses (I) through (V) of paragraph  
4 (3)(A)(i); and

5 “(II) the crime rate data for the  
6 unit of local government for the pre-  
7 ceding calendar year.

8 “(iii) OPEN INVESTIGATIONS.—A  
9 State or unit of local government—

10 “(I) may not submit the informa-  
11 tion described in subclauses (I)  
12 through (V) of paragraph (3)(A)(i)  
13 for a no-knock warrant relating to an  
14 investigation that has not been closed  
15 as of the date on which the applicable  
16 report is due under clause (i) of this  
17 subparagraph; and

18 “(II) shall include any informa-  
19 tion withheld under subclause (I) in  
20 the earliest subsequent report sub-  
21 mitted under clause (i) after the in-  
22 vestigation has been closed.

23 “(B) PENALTY.—

24 “(i) IN GENERAL.—

25 “(I) FIRST FISCAL YEAR.—

1 “(aa) STATES.—

2 “(AA) FAILURE TO  
3 COMPLY BY STATE.—For  
4 the first fiscal year that fol-  
5 lows a fiscal year in which a  
6 State failed to comply with  
7 subparagraph (A) with re-  
8 spect to a State law enforce-  
9 ment agency, the State shall  
10 be subject to a 20-percent  
11 reduction of the funds that  
12 would otherwise be allocated  
13 for retention by the State  
14 under section 505(c) for  
15 that fiscal year.

16 “(BB) FAILURE TO  
17 COMPLY BY LOCAL GOVERN-  
18 MENT.—For the first fiscal  
19 year that follows a fiscal  
20 year in which a unit of local  
21 government within a State  
22 failed to comply with sub-  
23 paragraph (A), the State  
24 shall be subject to a reduc-  
25 tion of the funds that would

1 otherwise be allocated for re-  
2 tention by the State under  
3 section 505(c) for that fiscal  
4 year by a percentage that is  
5 equal to the percentage of  
6 the population of the State  
7 that lives in the unit of local  
8 government, which may not  
9 exceed 20 percent.

10 “(bb) UNITS OF LOCAL GOV-  
11 ERNMENT.—For the first fiscal  
12 year that follows a fiscal year in  
13 which a unit of local government  
14 failed to comply with subpara-  
15 graph (A), the unit of local gov-  
16 ernment shall be subject to a 20-  
17 percent reduction of the funds  
18 that would otherwise be allocated  
19 to the unit of local government  
20 under this subpart for that fiscal  
21 year.

22 “(II) SUBSEQUENT FISCAL  
23 YEARS.—

24 “(aa) STATES.—Beginning  
25 in the first fiscal year beginning

1 after the first fiscal year de-  
2 scribed in subclause (I)(aa)(AA)  
3 in which a State fails to comply  
4 with subparagraph (A) with re-  
5 spect to a State law enforcement  
6 agency, the percentage by which  
7 the funds described in subclause  
8 (I)(aa)(AA) are reduced shall be  
9 increased by 5 percent each fiscal  
10 year the State fails to comply  
11 with subparagraph (A) with re-  
12 spect to a State law enforcement  
13 agency, except that such reduc-  
14 tion shall not exceed 25 percent  
15 in any fiscal year.

16 “(bb) LOCAL GOVERN-  
17 MENTS.—Beginning in the first  
18 fiscal year beginning after the  
19 first fiscal year described in sub-  
20 clause (I)(bb) in which a unit of  
21 local government fails to comply  
22 with subparagraph (A), the per-  
23 centage by which the funds de-  
24 scribed in subclause (I)(bb) are  
25 reduced shall be increased by 5



1 percent each fiscal year the unit  
2 of local government fails to com-  
3 ply with subparagraph (A), ex-  
4 cept that such reduction shall not  
5 exceed 25 percent in any fiscal  
6 year.

7 “(ii) REALLOCATION.—Amounts not  
8 allocated by reason of clause (i) to a State  
9 or unit of local government for failure to  
10 comply with subparagraph (A) shall be re-  
11 allocated to States or units of local govern-  
12 ment, respectively, that have complied with  
13 subparagraph (A).

14 “(iii) EFFECTIVE DATE.—Clause (i)  
15 shall take effect with respect to the third  
16 annual report due under subparagraph (A)  
17 after the date of enactment of the Breonna  
18 Taylor Notification Act of 2020.

19 “(3) ATTORNEY GENERAL REPORT.—

20 “(A) IN GENERAL.—Subject to subpara-  
21 graph (B), not later than March 31 of the first  
22 calendar year beginning after the date of enact-  
23 ment of the Breonna Taylor Notification Act of  
24 2020, and annually thereafter, the Attorney  
25 General shall publish a report that includes—

1           “(i) for each no-knock warrant carried  
2 out by a Federal law enforcement agency,  
3 State law enforcement agency, or local law  
4 enforcement agency during the preceding  
5 calendar year—

6           “(I) the reason for which the  
7 warrant was issued, including each  
8 violation of law listed on the warrant;

9           “(II) whether, in the course of  
10 carrying out the warrant—

11           “(aa) force resulting in  
12 property damage, serious bodily  
13 injury, or death was used; or

14           “(bb) any law enforcement  
15 officer, suspect, or bystander was  
16 injured or killed;

17           “(III) the sex, race, ethnicity,  
18 and age of each person found at the  
19 location for which the no-knock war-  
20 rant was issued;

21           “(IV) whether the location  
22 searched matched the location de-  
23 scribed in the warrant;

24           “(V) whether the warrant in-  
25 cluded the particularized information

1 required under the Fourth Amend-  
2 ment to the Constitution of the  
3 United States, as interpreted by the  
4 Supreme Court of the United States,  
5 and any other applicable Federal,  
6 State, or local law related to the use  
7 of no-knock warrants; and

8 “(ii) for each local law enforcement  
9 agency for which information is submitted  
10 under clause (i) for a calendar year, the  
11 crime rate data for the applicable unit of  
12 local government for that calendar year.

13 “(B) OPEN INVESTIGATIONS.—The Attor-  
14 ney General—

15 “(i) may not publish any information  
16 described in subparagraph (A) for a no-  
17 knock warrant relating to an investigation  
18 that has not been closed as of the date on  
19 which the applicable report is due under  
20 that paragraph; and

21 “(ii) shall include any information  
22 withheld under clause (i) in the earliest  
23 subsequent report published under sub-  
24 paragraph (A) after the investigation has  
25 been closed.”.

1 **SEC. 103. GUIDANCE.**

2 (a) IN GENERAL.—Not later than 180 days after the  
3 date of enactment of this Act, the Attorney General, in  
4 coordination with the Director of the Federal Bureau of  
5 Investigation and State and local law enforcement agen-  
6 cies, shall issue guidance on best practices relating to es-  
7 tablishing standard data collection systems that capture  
8 the information required to be reported under subsections  
9 (h) and (i) of section 501 of title I of the Omnibus Crime  
10 Control and Safe Streets Act of 1968 (34 U.S.C. 10152),  
11 as added by sections 101 and 102 of this Act, respectively,  
12 and that ensure the reporting under such subsections (h)  
13 and (i) is consistent with data reported under the Death  
14 in Custody Reporting Act of 2013 (34 U.S.C. 60105 et  
15 seq.), section 20104(a)(2) of the Violent Crime Control  
16 and Law Enforcement Act of 1994 (34 U.S.C.  
17 12104(a)(2)), which shall include standard and consistent  
18 definitions for terms, including the term “use of force”.

19 (b) PRIVACY PROTECTIONS.—Nothing in section 101  
20 or 102 shall be construed to supersede the requirements  
21 or limitations under section 552a of title 5, United States  
22 Code (commonly known as the “Privacy Act of 1974”).

23 **SEC. 104. COMPLIANCE ASSISTANCE GRANTS.**

24 (a) IN GENERAL.—The Attorney General may award  
25 grants to States and units of local government to assist  
26 in the collection of the information required to be reported

1 under subsections (h) and (i) of section 501 of title I of  
2 the Omnibus Crime Control and Safe Streets Act of 1968  
3 (34 U.S.C. 10152), as added by sections 101 and 102 of  
4 this Act, respectively.

5 (b) APPLICATION.—A State or unit of local govern-  
6 ment seeking a grant under this section shall submit an  
7 application at such time, in such manner, and containing  
8 such information as the Attorney General may require.

9 (c) AMOUNT OF GRANT.—Each grant awarded under  
10 this section shall be not more than \$1,000,000.

11 (d) DIRECT APPROPRIATIONS.—For the purpose of  
12 making grants under this section, there is authorized to  
13 be appropriated, and there is appropriated, out of any  
14 money in the Treasury not otherwise appropriated,  
15 \$112,000,000, to remain available until expended.

16 **SEC. 105. INCENTIVIZING BANNING OF CHOKEHOLDS.**

17 (a) SENSE OF CONGRESS.—It is the sense of Con-  
18 gress that—

19 (1) chokeholds are extremely dangerous maneu-  
20 vers that can easily result in serious bodily injury or  
21 death;

22 (2) George Floyd's death has become a  
23 flashpoint to compel the need to address the use of  
24 chokeholds by law enforcement officers across the  
25 United States;

1           (3) the National Consensus Policy on Use of  
2 Force, a collaborative effort among 11 of the most  
3 significant law enforcement leadership and labor or-  
4 ganizations in the United States, concluded in a dis-  
5 cussion paper on the use of force that chokeholds  
6 are extremely dangerous and recommended restrict-  
7 ing their use, consistent with this section; and

8           (4) law enforcement agencies throughout the  
9 United States must create policies that guard  
10 against the use of this maneuver to help prevent the  
11 death of civilians whom they encounter, and engen-  
12 der more trust and faith among law enforcement of-  
13 ficers and the communities they serve.

14 (b) INCENTIVIZING BANNING OF CHOKEHOLDS.—

15           (1) COPS GRANT PROGRAM ELIGIBILITY.—Sec-  
16 tion 1701 of title I of the Omnibus Crime Control  
17 and Safe Streets Act of 1968 (34 U.S.C. 10381), as  
18 amended by section 601 of this Act, is amended by  
19 adding at the end the following:

20           “(o) BANNING OF CHOKEHOLDS.—

21           “(1) CHOKEHOLD DEFINED.—In this sub-  
22 section, the term ‘chokehold’ means a physical ma-  
23 neuver that restricts an individual’s ability to  
24 breathe for the purposes of incapacitation.

1           “(2) LIMITATION ON ELIGIBILITY FOR  
2 FUNDS.—Beginning in the first fiscal year beginning  
3 after the date of enactment of the JUSTICE Act, a  
4 State or unit of local government may not receive  
5 funds under this section for a fiscal year if, on the  
6 day before the first day of the fiscal year, the State  
7 or unit of local government does not have an agency-  
8 wide policy in place for each law enforcement agency  
9 of the State or unit of local government that pro-  
10 hibits the use of chokeholds except when deadly  
11 force is authorized.”.

12           (2) BYRNE GRANT PROGRAM ELIGIBILITY.—  
13 Section 501 of title I of the Omnibus Crime Control  
14 and Safe Streets Act of 1968 (34 U.S.C. 10152), as  
15 amended by section 102 of this Act, is amended by  
16 adding at the end the following:

17           “(j) BANNING OF CHOKEHOLDS.—

18           “(1) CHOKEHOLD DEFINED.—In this sub-  
19 section, the term ‘chokehold’ means a physical ma-  
20 neuver that restricts an individual’s ability to  
21 breathe for the purposes of incapacitation.

22           “(2) LIMITATION ON ELIGIBILITY FOR  
23 FUNDS.—Beginning in the first fiscal year beginning  
24 after the date of enactment of the JUSTICE Act, a  
25 State or unit of local government may not receive

1 funds under this part for a fiscal year if, on the day  
2 before the first day of the fiscal year, the State or  
3 unit of local government does not have an agency-  
4 wide policy in place for each law enforcement agency  
5 of the State or unit of local government that pro-  
6 hibits the use of chokeholds except when deadly  
7 force is authorized.”.

8 (c) FEDERAL LAW ENFORCEMENT AGENCIES.—

9 (1) DEFINITION.—In this subsection, the term  
10 “chokehold” means a physical maneuver that re-  
11 stricts an individual’s ability to breathe for the pur-  
12 poses of incapacitation.

13 (2) FEDERAL POLICY.—The Attorney General  
14 shall develop a policy for Federal law enforcement  
15 agencies that bans the use of chokeholds except  
16 when deadly force is authorized.

17 (3) REQUIREMENT.—The head of each Federal  
18 law enforcement agency shall implement the policy  
19 developed under paragraph (2).

20 **SEC. 106. FALSIFYING POLICE INCIDENT REPORTS.**

21 (a) SENSE OF CONGRESS.—It is the sense of Con-  
22 gress that—

23 (1) when a law enforcement officer commits an  
24 offense that deprives a citizen of their rights, privi-  
25 leges, and immunities protected under the Constitu-



1       tion and laws of the United States, that behavior is  
2       penalized to punish those involved and to deter fu-  
3       ture conduct;

4           (2) where serious bodily injury or death results  
5       from the acts described in paragraph (1), punish-  
6       ment must be severe;

7           (3) a law enforcement officer who intentionally  
8       submits a false police report in connection with an  
9       act described in paragraph (1) should also be pun-  
10      ished severely;

11          (4) false reporting described in paragraph (3)  
12      not only serves to conceal potential criminal conduct  
13      and obstruct the administration of justice, false re-  
14      porting also undermines the trust and confidence  
15      that communities place in law enforcement agencies;

16          (5) obstruction of justice is intolerable in any  
17      form, particularly in the form described in this sub-  
18      section;

19          (6) the deterioration of trust and confidence be-  
20      tween law enforcement agencies and communities  
21      must be abated; and

22          (7) severe penalties must be imposed for indi-  
23      viduals who create false police reports in connection  
24      with criminal civil rights violations resulting in seri-  
25      ous bodily injury or death.

1 (b) OFFENSE.—Chapter 47 of title 18, United States  
2 Code, is amended by adding at the end the following:

3 **“SEC. 1041. FALSE REPORTING.**

4 “(a) OFFENSE.—It shall be unlawful for any person  
5 to knowingly and willfully falsify a police report in a mate-  
6 rial way with the intent to falsify, conceal, or cover up  
7 a material fact, in furtherance of the deprivation of any  
8 rights, privileges, or immunities secured or protected by  
9 the Constitution or laws of the United States where death  
10 or serious bodily injury (as defined in section 1365) oc-  
11 curs.

12 “(b) PENALTY.—Any person who violates subsection  
13 (a) shall be fined under this title, imprisoned for not more  
14 than 20 years, or both.”.

15 (c) TECHNICAL AND CONFORMING AMENDMENT.—  
16 The table of sections for chapter 47 of title 18, United  
17 States Code, is amended by inserting after the item relat-  
18 ing to section 1040 the following:

“1041. False reporting.”.

19 (d) SENTENCING ENHANCEMENT FOR FALSIFICA-  
20 TION OF POLICE REPORTS.—Pursuant to its authority  
21 under section 994 of title 28, United States Code, the  
22 United States Sentencing Commission shall review and  
23 amend the Federal sentencing guidelines to ensure that  
24 the guidelines provide an additional penalty increase of not  
25 fewer than 4 offense levels if the defendant knowingly and

1 willfully falsifies a report in a material way with the intent  
2 to falsify, conceal, or cover up a material fact, in further-  
3 ance of the deprivation of any rights, privileges, or immu-  
4 nities secured or protected by the Constitution or laws of  
5 the United States where death or serious bodily injury oc-  
6 curs.

## 7 **TITLE II—BODY-WORN CAMERAS**

### 8 **SEC. 201. BODY-WORN CAMERA PARTNERSHIP GRANT PRO-** 9 **GRAM.**

10 Subpart 1 of part E of title I of the Omnibus Crime  
11 Control and Safe Streets Act of 1968 (34 U.S.C. 10151  
12 et seq.) is amended by adding at the end the following:

### 13 **“SEC. 509. BODY-WORN CAMERA PARTNERSHIP GRANT** 14 **PROGRAM.**

15 “(a) DEFINITIONS.—In this section—

16 “(1) the term ‘covered government’ means a  
17 State, unit of local government, or Indian Tribe;

18 “(2) the term ‘Director’ means the Director of  
19 the Bureau of Justice Assistance; and

20 “(3) the term ‘unit of local government’, not-  
21 withstanding section 901, does not include an Indian  
22 Tribe.

23 “(b) AUTHORIZATION OF GRANTS.—The Director  
24 may make grants to eligible covered governments for use  
25 by the covered government for—

1           “(1) the purchase of body-worn cameras;

2           “(2) necessary initial supportive technological  
3 infrastructure for body-worn cameras for law en-  
4 forcement officers in the jurisdiction of the grantee;

5           “(3) the development of policies and procedures  
6 relating to the use of body-worn cameras;

7           “(4) training on the use of body-worn cameras;

8           “(5) the storage, retention, viewing, auditing,  
9 and release of footage from body-worn cameras; and

10          “(6) personnel, including law enforcement,  
11 prosecution, and criminal defense personnel, to sup-  
12 port the administration of the body-worn camera  
13 program of the covered government.

14          “(c) ELIGIBILITY.—

15           “(1) APPLICATION.—For a covered government  
16 to be eligible to receive a grant under this section,  
17 the chief executive officer of the covered government  
18 shall submit to the Director an application in such  
19 form and containing such information as the Direc-  
20 tor may require.

21           “(2) POLICIES AND PROCEDURES ASSUR-  
22 ANCES.—The application under paragraph (1) shall,  
23 as required by the Director, provide assurances that  
24 the covered government will establish policies and  
25 procedures in accordance with subsection (d).

1 “(d) REQUIRED POLICIES AND PROCEDURES.—

2 “(1) IN GENERAL.—A covered government re-  
3 ceiving a grant under this section shall develop poli-  
4 cies and procedures related to the use of body-worn  
5 cameras that—

6 “(A) are developed with community input,  
7 including from prosecutors and organizations  
8 representing crime victims, in accordance with  
9 recognized best practices;

10 “(B) require that a body-worn camera be  
11 activated when a law enforcement officer ar-  
12 rests or detains any person in the course of the  
13 official duties of the officer, with consideration  
14 to sensitive cases;

15 “(C) apply discipline to any law enforce-  
16 ment officer who intentionally fails to ensure  
17 that a body-worn camera is engaged, functional,  
18 and properly secured at all times during which  
19 the camera is required to be worn;

20 “(D) require training for—

21 “(i) the proper use of body-worn cam-  
22 eras; and

23 “(ii) the handling and use of the ob-  
24 tained video and audio recordings;

1           “(E) provide clear standards for privacy,  
2           data retention, and use for evidentiary purposes  
3           in a criminal proceeding, including in the case  
4           of an assault on a law enforcement officer; and

5           “(F) make footage available to the public  
6           in response to a valid request under an applica-  
7           ble freedom of information law if the footage  
8           can be made available—

9           “(i) without compromising an ongoing  
10           investigation or revealing the identity of  
11           third parties, including victims, inform-  
12           ants, or witnesses; and

13           “(ii) with consideration given to the  
14           rights of victims and surviving family  
15           members.

16           “(2) PUBLICATION.—A covered government re-  
17           ceiving a grant under this section shall make all  
18           policies and procedures regarding body-worn cam-  
19           eras available on a public website.

20           “(3) GUIDANCE.—The Director shall issue  
21           guidance to covered governments related to the re-  
22           quirements under paragraph (1).

23           “(e) GRANT AMOUNTS.—

24           “(1) MINIMUM AMOUNT.—

1           “(A) IN GENERAL.—Each fiscal year, un-  
2 less the Director has awarded a fully funded  
3 grant for each eligible application submitted by  
4 a State and any units of local government with-  
5 in the State under this section for the fiscal  
6 year, the Director shall allocate to the State  
7 and units of local government within the State  
8 for grants under this section an aggregate  
9 amount that is not less than 0.5 percent of the  
10 total amount appropriated for the fiscal year  
11 for grants under this section.

12           “(B) CERTAIN TERRITORIES.—For pur-  
13 poses of the Virgin Islands, American Samoa,  
14 Guam, and the Northern Mariana Islands, sub-  
15 paragraph (A) shall be applied by substituting  
16 ‘0.25 percent’ for ‘0.5 percent’.

17           “(2) MAXIMUM AMOUNT.—

18           “(A) AMOUNT PER COVERED GOVERN-  
19 MENT.—A covered government may not receive  
20 a grant under this section for a fiscal year in  
21 an amount that is greater than 5 percent of the  
22 total amount appropriated for grants under this  
23 section for the fiscal year.

24           “(B) AGGREGATE AMOUNT PER STATE.—A  
25 State and each covered government within the

1 State may not receive grants under this section  
2 for a fiscal year in an aggregate amount that  
3 is more than 20 percent of the total amount ap-  
4 propriated for grants under this section for the  
5 fiscal year.

6 “(f) MATCHING FUNDS.—The portion of the costs of  
7 a body-worn camera program provided by a grant under  
8 this section—

9 “(1) may not exceed 50 percent; and

10 “(2) subject to subsection (e)(2), shall equal 50  
11 percent if the grant is to a unit of local government  
12 with fewer than 100,000 residents.

13 “(g) SUPPLEMENT, NOT SUPPLANT.—Funds made  
14 available under this section shall not be used to supplant  
15 covered government funds, but shall be used to increase  
16 the amount of funds that would, in the absence of Federal  
17 funds, be made available from covered government sources  
18 for the purposes of this section.

19 “(h) REPORTS TO THE DIRECTOR.—A covered gov-  
20 ernment that receives a grant under this section shall sub-  
21 mit to the Director, for each year in which funds from  
22 a grant received under this section are expended, a report  
23 at such time and in such manner as the Director may rea-  
24 sonably require, that contains—



1           “(1) a summary of the activities carried out  
2           under the grant and an assessment of whether the  
3           activities are meeting the needs identified in the  
4           grant application; and

5           “(2) such other information as the Director  
6           may require.

7           “(i) REPORTS TO CONGRESS.—Not later than 90  
8           days after the end of a fiscal year for which grants are  
9           made under this section, the Director shall submit to Con-  
10          gress a report that includes—

11           “(1) the aggregate amount of grants made  
12           under this section to each covered government for  
13           the fiscal year;

14           “(2) a summary of the information provided by  
15           covered governments receiving grants under this sec-  
16           tion; and

17           “(3) a description of the priorities and plan for  
18           awarding grants among eligible covered govern-  
19           ments, and how the plan will ensure the effective use  
20           of body-worn cameras to protect public safety.

21           “(j) DIRECT APPROPRIATIONS.—For the purpose of  
22           making grants under this section, there is appropriated,  
23           to remain available until expended, out of any money in  
24           the Treasury not otherwise appropriated—

25           “(1) for fiscal year 2021, \$100,000,000;

- 1 “(2) for fiscal year 2022, \$100,000,000;  
2 “(3) for fiscal year 2023, \$100,000,000;  
3 “(4) for fiscal year 2024, \$100,000,000; and  
4 “(5) for fiscal year 2025, \$100,000,000.”.

5 **SEC. 202. PENALTIES FOR FAILURE TO USE BODY-WORN**  
6 **CAMERAS.**

7 (a) DEFINITION.—In this section, the term “covered  
8 provision” means—

9 (1) section 509 of title I of the Omnibus Crime  
10 Control and Safe Streets Act of 1968, as added by  
11 section 201; and

12 (2) any other provision of law that makes funds  
13 available for the purchase of body-worn cameras.

14 (b) REQUIREMENT.—

15 (1) STATES.—A State that receives funds under  
16 a covered provision shall—

17 (A) have a policy in place to apply dis-  
18 cipline to any law enforcement officer who in-  
19 tentionally fails to ensure that a body-worn  
20 camera purchased using those funds is engaged,  
21 functional, and properly secured at all times  
22 during which the camera is required to be worn;  
23 and

24 (B) ensure that any entity to which the  
25 State awards a subgrant under the covered pro-

1 vision has a policy in place to apply discipline  
2 to any law enforcement officer who intentionally  
3 fails to ensure that a body-worn camera pur-  
4 chased using those funds is engaged, functional,  
5 and properly secured at all times during which  
6 the camera is required to be worn.

7 (2) OTHER ENTITIES.—An entity other than a  
8 State that receives funds under a covered provision  
9 shall have a policy in place to apply discipline to any  
10 law enforcement officer who intentionally fails to en-  
11 sure that a body-worn camera purchased using those  
12 funds is engaged, functional, and properly secured at  
13 all times during which the camera is required to be  
14 worn.

15 (c) COMPLIANCE.—

16 (1) INELIGIBILITY FOR FUNDS.—

17 (A) FIRST FISCAL YEAR.—

18 (i) STATES.—For the first fiscal year  
19 beginning after the date of enactment of  
20 this Act in which a State fails to comply  
21 with subsection (b)(1), the State shall be  
22 subject to a 20-percent reduction of the  
23 funds that would otherwise be provided to  
24 the State under the applicable covered pro-  
25 vision for that fiscal year.

1           (ii) OTHER ENTITIES.—For the first  
2           fiscal year beginning after the date of en-  
3           actment of this Act in which an entity  
4           other than a State fails to comply with  
5           subsection (b)(2), the entity shall be sub-  
6           ject to a 20-percent reduction of the funds  
7           that would otherwise be allocated to the  
8           entity under the applicable covered provi-  
9           sion for that fiscal year.

10           (B) SUBSEQUENT FISCAL YEARS.—

11           (i) STATES.—Beginning in the first  
12           fiscal year beginning after the first fiscal  
13           year described in subparagraph (A)(i) in  
14           which a State fails to comply with sub-  
15           section (b), the percentage by which the  
16           funds described in subparagraph (A)(i) are  
17           reduced shall be increased by 5 percent  
18           each fiscal year the State fails to comply  
19           with subsection (b), except that such re-  
20           duction shall not exceed 25 percent in any  
21           fiscal year.

22           (ii) OTHER ENTITIES.—Beginning in  
23           the first fiscal year beginning after the  
24           first fiscal year described in subparagraph  
25           (A)(i) in which a an entity other than a

1 State fails to comply with subsection (b),  
 2 the percentage by which the funds de-  
 3 scribed in subparagraph (A)(ii) are re-  
 4 duced shall be increased by 5 percent each  
 5 fiscal year the entity fails to comply with  
 6 subsection (b), except that such reduction  
 7 shall not exceed 25 percent in any fiscal  
 8 year.

9 (2) REALLOCATION.—Amounts not allocated  
 10 under covered provision to a State or other entity  
 11 for failure to comply with subsection (b) shall be re-  
 12 allocated under the covered provision to States or  
 13 other entities that have complied with subsection (b).

14 **TITLE III—LAW ENFORCEMENT**  
 15 **RECORDS RETENTION**

16 **SEC. 301. LAW ENFORCEMENT RECORDS RETENTION.**

17 (a) IN GENERAL.— Part E of title I of the Omnibus  
 18 Crime Control and Safe Streets Acts of 1968 (34 U.S.C.  
 19 10151 et seq.) is amended by adding at the end the fol-  
 20 lowing:

21 **“Subpart 4—Law Enforcement Records Retention**

22 **“SEC. 531. LAW ENFORCEMENT RECORDS RETENTION.**

23 “(a) DEFINITIONS.—In this section—

24 “(1) the term ‘applicable covered system’, with  
 25 respect to a law enforcement agency, means the cov-

1       ered system of the covered government of which the  
2       law enforcement agency is part;

3               “(2) the term ‘covered government’ means a  
4       State or unit of local government;

5               “(3) the term ‘covered system’ means a system  
6       maintained by a covered government under sub-  
7       section (b); and

8               “(4) the term ‘disciplinary record’—

9                       “(A) means any written document regard-  
10       ing an allegation of misconduct by a law en-  
11       forcement officer that—

12                               “(i) is substantiated and is adju-  
13       dicated by a government agency or court;  
14       and

15                               “(ii) results in—

16                                       “(I) adverse action by the em-  
17       ploying law enforcement agency; or

18                                       “(II) criminal charges; and

19               “(B) does not include a written document  
20       regarding an allegation described in subpara-  
21       graph (A) if the adjudication described in  
22       clause (i) of that subparagraph has been over-  
23       turned on appeal.

24       “(b) RECORDS RETENTION REQUIREMENTS.—

1           “(1) RECORDS RETENTION SYSTEM.—A covered  
2 government that receives funds under this part shall  
3 maintain a system for sharing disciplinary records of  
4 law enforcement officers that meets the require-  
5 ments under paragraph (2).

6           “(2) REQUIREMENTS.—In administering a cov-  
7 ered system, a covered government shall—

8                   “(A) retain each disciplinary record or in-  
9 ternal investigation record regarding a law en-  
10 forcement officer that is prepared by a law en-  
11 forcement agency of the covered government;

12                   “(B) retain a record of each award or com-  
13 mendation regarding a law enforcement officer  
14 that is prepared by a law enforcement agency  
15 of the covered government;

16                   “(C) establish a policy that ensures that  
17 each record included in the covered system is  
18 retained and accessible for not less than 30  
19 years;

20                   “(D) allow a law enforcement officer, coun-  
21 sel for a law enforcement officer, or the rep-  
22 resentative organization of a law enforcement  
23 officer to—

24                           “(i) submit information to the covered  
25 system relating to a disciplinary record or

1 internal investigation record regarding the  
2 law enforcement officer that is retained  
3 under subparagraph (A); or

4 “(ii) obtain access to the covered sys-  
5 tem in order to review a disciplinary record  
6 or internal investigation record described  
7 in clause (i);

8 “(E) allow any Federal, State, or local law  
9 enforcement agency to access any record in-  
10 cluded in the covered system for the purpose of  
11 making a decision to hire a law enforcement of-  
12 ficer;

13 “(F) require that, before hiring a law en-  
14 forcement officer, a representative of a law en-  
15 forcement agency of the covered government  
16 with hiring authority—

17 “(i) search the applicable covered sys-  
18 tem of each law enforcement agency that  
19 has employed the applicant as a law en-  
20 forcement officer in order to determine  
21 whether the applicant has a disciplinary  
22 record, internal investigation record, or  
23 record of an award or commendation on  
24 file; and



1                   “(ii) if a record described in clause (i)  
2                   exists, review the record in full before hir-  
3                   ing the law enforcement officer; and

4                   “(G) prohibit access to the covered system  
5                   by any individual other than an individual who  
6                   is authorized to access the covered system for  
7                   purposes of—

8                   “(i) submitting records or other infor-  
9                   mation to the covered system as described  
10                  in subparagraphs (A), (B), and (D); or

11                  “(ii) reviewing records or other infor-  
12                  mation in the covered system as described  
13                  in subparagraphs (E) and (F).

14                  “(c) INELIGIBILITY FOR FUNDS.—

15                  “(1) IN GENERAL.— A covered government  
16                  may not receive funds under section 505, 506, 515,  
17                  or 516 unless the covered government is in compli-  
18                  ance with subsection (b) of this section.

19                  “(2) REALLOCATION.—Amounts not allocated  
20                  under a section referred to in paragraph (1) to a  
21                  covered government for failure to comply with sub-  
22                  section (b) shall be reallocated under that section to  
23                  covered governments that have complied with sub-  
24                  section (b).

25                  “(d) ONE-TIME GRANT.—

1           “(1) IN GENERAL.—The Attorney General shall  
2           award a grant to each State, using an apportion-  
3           ment formula that reflects the differences between  
4           each State, to be used by the State and units of  
5           local government within the State to establish cov-  
6           ered systems.

7           “(2) AMOUNT.—The amount of a grant award-  
8           ed to a State under paragraph (1) shall be not less  
9           than \$1,000,000.

10           “(3) DIRECT APPROPRIATIONS.—For the pur-  
11           pose of making grants under this subsection, there  
12           is authorized to be appropriated, and there is appro-  
13           priated, out of any money in the Treasury not other-  
14           wise appropriated, \$100,000,000, to remain avail-  
15           able until expended.

16           “(e) INDEMNIFICATION.—

17           “(1) IN GENERAL.—The United States shall in-  
18           demnify and hold harmless a covered government,  
19           and any law enforcement agency thereof, against  
20           any claim (including reasonable expenses of litiga-  
21           tion or settlement) by any person or entity related  
22           to—

23                   “(A) the retention of records in a covered  
24                   system as required under subsection (b); or

1           “(B) the review of records included in a  
2 covered system as required under subsection  
3 (b).

4           “(2) LIMITATION.—Paragraph (1) shall not  
5 apply to the release of a record—

6           “(A) to a non-law enforcement entity or in-  
7 dividual; or

8           “(B) for a purpose other than making a  
9 decision to hire a law enforcement officer.”.

10       (b) EFFECTIVE DATE.—Section 531(c) of title I of  
11 the Omnibus Crime Control and Safe Streets Acts of  
12 1968, as added by subsection (a), shall take effect on Oc-  
13 tober 1 of the first fiscal year beginning after the date  
14 of enactment of this Act.

## 15 **TITLE IV—JUSTICE FOR VICTIMS** 16 **OF LYNCHING**

### 17 **SEC. 401. SHORT TITLE.**

18       This title may be cited as the “Justice for Victims  
19 of Lynching Act of 2020”.

### 20 **SEC. 402. FINDINGS.**

21       Congress finds the following:

22           (1) The crime of lynching succeeded slavery as  
23 the ultimate expression of racism in the United  
24 States following Reconstruction.

1           (2) Lynching was a widely acknowledged prac-  
2           tice in the United States until the middle of the  
3           20th century.

4           (3) Lynching was a crime that occurred  
5           throughout the United States, with documented inci-  
6           dents in all but 4 States.

7           (4) At least 4,742 people, predominantly Afri-  
8           can Americans, were reported lynched in the United  
9           States between 1882 and 1968.

10          (5) Ninety-nine percent of all perpetrators of  
11          lynching escaped from punishment by State or local  
12          officials.

13          (6) Lynching prompted African Americans to  
14          form the National Association for the Advancement  
15          of Colored People (referred to in this section as the  
16          “NAACP”) and prompted members of B’nai B’rith  
17          to found the Anti-Defamation League.

18          (7) Mr. Walter White, as a member of the  
19          NAACP and later as the executive secretary of the  
20          NAACP from 1931 to 1955, meticulously inves-  
21          tigated lynchings in the United States and worked  
22          tirelessly to end segregation and racialized terror.

23          (8) Nearly 200 anti-lynching bills were intro-  
24          duced in Congress during the first half of the 20th  
25          century.

1           (9) Between 1890 and 1952, 7 Presidents peti-  
2           tioned Congress to end lynching.

3           (10) Between 1920 and 1940, the House of  
4           Representatives passed 3 strong anti-lynching meas-  
5           ures.

6           (11) Protection against lynching was the min-  
7           imum and most basic of Federal responsibilities, and  
8           the Senate considered but failed to enact anti-lynch-  
9           ing legislation despite repeated requests by civil  
10          rights groups, Presidents, and the House of Rep-  
11          resentatives to do so.

12          (12) The publication of “Without Sanctuary:  
13          Lynching Photography in America” helped bring  
14          greater awareness and proper recognition of the vic-  
15          tims of lynching.

16          (13) Only by coming to terms with history can  
17          the United States effectively champion human rights  
18          abroad.

19          (14) An apology offered in the spirit of true re-  
20          pentance moves the United States toward reconcili-  
21          ation and may become central to a new under-  
22          standing, on which improved racial relations can be  
23          forged.

24          (15) Having concluded that a reckoning with  
25          our own history is the only way the country can ef-

1       fectively champion human rights abroad, 90 Mem-  
2       bers of the United States Senate agreed to Senate  
3       Resolution 39, 109th Congress, on June 13, 2005,  
4       to apologize to the victims of lynching and the de-  
5       scendants of those victims for the failure of the Sen-  
6       ate to enact anti-lynching legislation.

7           (16) The National Memorial for Peace and Jus-  
8       tice, which opened to the public in Montgomery, Ala-  
9       bama, on April 26, 2018, is the Nation's first memo-  
10      rial dedicated to the legacy of enslaved Black people,  
11      people terrorized by lynching, African Americans hu-  
12      miliated by racial segregation and Jim Crow, and  
13      people of color burdened with contemporary pre-  
14      sumptions of guilt and police violence.

15          (17) Notwithstanding the Senate's apology and  
16      the heightened awareness and education about the  
17      Nation's legacy with lynching, it is wholly necessary  
18      and appropriate for the Congress to enact legisla-  
19      tion, after 100 years of unsuccessful legislative ef-  
20      forts, finally to make lynching a Federal crime.

21          (18) Further, it is the sense of Congress that  
22      criminal action by a group increases the likelihood  
23      that the criminal object of that group will be suc-  
24      cessfully attained and decreases the probability that  
25      the individuals involved will depart from their path

1 of criminality. Therefore, it is appropriate to specify  
2 criminal penalties for the crime of lynching, or any  
3 attempt or conspiracy to commit lynching.

4 (19) The United States Senate agreed to unani-  
5 mously Senate Resolution 118, 115th Congress, on  
6 April 5, 2017, “[c]ondemning hate crime and any  
7 other form of racism, religious or ethnic bias, dis-  
8 crimination, incitement to violence, or animus tar-  
9 geting a minority in the United States” and taking  
10 notice specifically of Federal Bureau of Investigation  
11 statistics demonstrating that “among single-bias  
12 hate crime incidents in the United States, 59.2 per-  
13 cent of victims were targeted due to racial, ethnic,  
14 or ancestral bias, and among those victims, 52.2  
15 percent were victims of crimes motivated by the of-  
16 fenders’ anti-Black or anti-African American bias”.

17 (20) On September 14, 2017, President Donald  
18 J. Trump signed into law Senate Joint Resolution  
19 49 (Public Law 115–58; 131 Stat. 1149), wherein  
20 Congress “condemn[ed] the racist violence and do-  
21 mestic terrorist attack that took place between Au-  
22 gust 11 and August 12, 2017, in Charlottesville,  
23 Virginia” and “urg[ed] the President and his admin-  
24 istration to speak out against hate groups that  
25 espouse racism, extremism, xenophobia, anti-Semi-

1 tism, and White supremacy; and use all resources  
2 available to the President and the President’s Cabi-  
3 net to address the growing prevalence of those hate  
4 groups in the United States”.

5 (21) Senate Joint Resolution 49 (Public Law  
6 115–58; 131 Stat. 1149) specifically took notice of  
7 “hundreds of torch-bearing White nationalists,  
8 White supremacists, Klansmen, and neo-Nazis [who]  
9 chanted racist, anti-Semitic, and anti-immigrant slo-  
10 gans and violently engaged with counter-demonstra-  
11 tors on and around the grounds of the University of  
12 Virginia in Charlottesville” and that these groups  
13 “reportedly are organizing similar events in other  
14 cities in the United States and communities every-  
15 where are concerned about the growing and open  
16 display of hate and violence being perpetrated by  
17 those groups”.

18 (22) Lynching was a pernicious and pervasive  
19 tool that was used to interfere with multiple aspects  
20 of life—including the exercise of Federally protected  
21 rights, as enumerated in section 245 of title 18,  
22 United States Code, housing rights, as enumerated  
23 in section 901 of the Civil Rights Act of 1968 (42  
24 U.S.C. 3631), and the free exercise of religion, as  
25 enumerated in section 247 of title 18, United States



1 Code. Interference with these rights was often effec-  
2 tuated by multiple offenders and groups, rather than  
3 isolated individuals. Therefore, prohibiting conspir-  
4 acies to violate each of these rights recognizes the  
5 history of lynching in the United States and serves  
6 to prohibit its use in the future.

7 **SEC. 403. LYNCHING.**

8 (a) OFFENSE.—Chapter 13 of title 18, United States  
9 Code, is amended by adding at the end the following:

10 **“§ 250. Lynching**

11 “Whoever conspires with another person to violate  
12 section 245, 247, or 249 of this title or section 901 of  
13 the Civil Rights Act of 1968 (42 U.S.C. 3631) shall be  
14 punished in the same manner as a completed violation of  
15 such section, except that if the maximum term of impris-  
16 onment for such completed violation is less than 10 years,  
17 the person may be imprisoned for not more than 10  
18 years.”.

19 (b) TABLE OF SECTIONS AMENDMENT.—The table of  
20 sections for chapter 13 of title 18, United States Code,  
21 is amended by inserting after the item relating to section  
22 249 the following:

“250. Lynching.”.

1 **TITLE V—COMMISSION ON THE**  
2 **SOCIAL STATUS OF BLACK**  
3 **MEN AND BOYS ACT**

4 **SEC. 501. SHORT TITLE.**

5 This title may be cited as the “Commission on the  
6 Social Status of Black Men and Boys Act”.

7 **SEC. 502. COMMISSION ESTABLISHMENT AND MEMBER-**  
8 **SHIP.**

9 (a) ESTABLISHMENT.—The Commission on the So-  
10 cial Status of Black Men and Boys (hereinafter in this  
11 title referred to as “the Commission”) is established with-  
12 in the United States Commission on Civil Rights Office  
13 of the Staff Director.

14 (b) MEMBERSHIP.—The Commission shall consist of  
15 19 members appointed as follows:

16 (1) The Senate majority leader shall appoint  
17 one member who is not employed by the Federal  
18 Government and is an expert on issues affecting  
19 Black men and boys in America.

20 (2) The Senate minority leader shall appoint  
21 one member who is not employed by the Federal  
22 Government and is an expert on issues affecting  
23 Black men and boys in America.

24 (3) The House of Representatives majority  
25 leader shall appoint one member who is not em-

1       employed by the Federal Government and is an expert  
2       on issues affecting Black men and boys in America.

3           (4) The House of Representatives minority  
4       leader shall appoint one member who is not em-  
5       ployed by the Federal Government and is an expert  
6       on issues affecting Black men and boys in America.

7           (5) The Chair of the Congressional Black Cau-  
8       cus shall be a member of the Commission, as well  
9       as 5 additional Members of the Congressional Black  
10      Caucus who shall be individuals that either sit on  
11      the following committees of relevant jurisdiction or  
12      are experts on issues affecting Black men and boys  
13      in the United States, including—

- 14                   (A) education;  
15                   (B) justice and Civil Rights;  
16                   (C) healthcare;  
17                   (D) labor and employment; and  
18                   (E) housing.

19           (6) The Staff Director of the United States  
20      Commission on Civil Rights shall appoint one mem-  
21      ber from within the staff of the United States Com-  
22      mission on Civil Rights who is an expert in issues  
23      relating to Black men and boys.

24           (7) The Chair of the United States Equal Em-  
25      ployment Opportunity Commission shall appoint one

1 member from within the staff of the United States  
2 Equal Employment Opportunity Commission who is  
3 an expert in equal employment issues impacting  
4 Black men.

5 (8) The Secretary of Education shall appoint  
6 one member from within the Department of Edu-  
7 cation who is an expert in urban education.

8 (9) The Attorney General shall appoint one  
9 member from within the Department of Justice who  
10 is an expert in racial disparities within the criminal  
11 justice system.

12 (10) The Secretary of Health and Human Serv-  
13 ices shall appoint one member from within the De-  
14 partment of Health and Human Services who is an  
15 expert in health issues facing Black men.

16 (11) The Secretary of Housing and Urban De-  
17 velopment shall appoint one member from within the  
18 Department of Housing and Urban Development  
19 who is an expert in housing and development in  
20 urban communities.

21 (12) The Secretary of Labor shall appoint one  
22 member from within the Department of Labor who  
23 is an expert in labor issues impacting Black men.

24 (13) The President of the United States shall  
25 appoint 2 members who are not employed by the

1 Federal Government and are experts on issues af-  
2 fecting Black men and boys in America.

3 (c) MEMBERSHIP BY POLITICAL PARTY.—If after the  
4 Commission is appointed there is a partisan imbalance of  
5 Commission members, the congressional leaders of the po-  
6 litical party with fewer members on the Commission shall  
7 jointly name additional members to create partisan parity  
8 on the Commission.

9 **SEC. 503. OTHER MATTERS RELATING TO APPOINTMENT;**  
10 **REMOVAL.**

11 (a) TIMING OF INITIAL APPOINTMENTS.—Each ini-  
12 tial appointment to the Commission shall be made no later  
13 than 90 days after the Commission is established. If any  
14 appointing authorities fail to appoint a member to the  
15 Commission, their appointment shall be made by the Staff  
16 Director of the Commission on Civil Rights.

17 (b) TERMS.—Except as otherwise provided in this  
18 section, the term of a member of the Commission shall  
19 be 4 years. For the purpose of providing staggered terms,  
20 the first term of those members initially appointed under  
21 paragraphs (1) through (5) of section 502 shall be ap-  
22 pointed to 2-year terms with all other terms lasting 4  
23 years. Members are eligible for consecutive reappointment.

24 (c) REMOVAL.—A member of the Commission may  
25 be removed from the Commission at any time by the ap-

1 pointing authority should the member fail to meet Com-  
2 mission responsibilities. Once the seat becomes vacant, the  
3 appointing authority is responsible for filling the vacancy  
4 in the Commission before the next meeting.

5 (d) VACANCIES.—The appointing authority of a  
6 member of the Commission shall either reappoint that  
7 member at the end of that member's term or appoint an-  
8 other person meeting the qualifications for that appoint-  
9 ment. In the event of a vacancy arising during a term,  
10 the appointing authority shall, before the next meeting of  
11 the Commission, appoint a replacement to finish that  
12 term.

13 **SEC. 504. LEADERSHIP ELECTION.**

14 At the first meeting of the Commission each year,  
15 the members shall elect a Chair and a Secretary. A va-  
16 cancy in the Chair or Secretary shall be filled by vote of  
17 the remaining members. The Chair and Secretary are eli-  
18 gible for consecutive reappointment.

19 **SEC. 505. COMMISSION DUTIES AND POWERS.**

20 (a) STUDY.—

21 (1) IN GENERAL.—The Commission shall con-  
22 duct a systematic study of the conditions affecting  
23 Black men and boys, including homicide rates, ar-  
24 rest and incarceration rates, poverty, violence, fa-  
25 therhood, mentorship, drug abuse, death rates, dis-

1       parate income and wealth levels, school performance  
2       in all grade levels including postsecondary education  
3       and college, and health issues.

4           (2) TRENDS.—The Commission shall document  
5       trends regarding the topics described in paragraph  
6       (1) and report on the community impacts of relevant  
7       government programs within the scope of such top-  
8       ics.

9           (b) PROPOSAL OF MEASURES.—The Commission  
10      shall propose measures to alleviate and remedy the under-  
11      lying causes of the conditions described in subsection (a),  
12      which may include recommendations of changes to the  
13      law, recommendations for how to implement related poli-  
14      cies, and recommendations for how to create, develop, or  
15      improve upon government programs.

16          (c) SUGGESTIONS AND COMMENTS.—The Commis-  
17      sion shall accept suggestions or comments pertinent to the  
18      applicable issues from members of Congress, governmental  
19      agencies, public and private organizations, and private  
20      citizens.

21          (d) STAFF AND ADMINISTRATIVE SUPPORT.—The  
22      Office of the Staff Director of the United States Commis-  
23      sion on Civil Rights shall provide staff and administrative  
24      support to the Commission. All entities of the United

1 States Government shall provide information that is other-  
2 wise a public record at the request of the Commission.

3 **SEC. 506. COMMISSION MEETING REQUIREMENTS.**

4 (a) **FIRST MEETING.**—The first meeting of the Com-  
5 mission shall take place no later than 30 days after the  
6 initial members are all appointed. Meetings shall be fo-  
7 cused on significant issues impacting Black men and boys,  
8 for the purpose of initiating research ideas and delegating  
9 research tasks to Commission members to initiate the first  
10 annual report described in section 507.

11 (b) **QUARTERLY MEETINGS.**—The Commission shall  
12 meet quarterly. In addition to all quarterly meetings, the  
13 Commission shall meet at other times at the call of the  
14 Chair or as determined by a majority of Commission mem-  
15 bers.

16 (c) **QUORUM; RULE FOR VOTING ON FINAL AC-**  
17 **TIONS.**—A majority of the members of the Commission  
18 constitute a quorum, and an affirmative vote of a majority  
19 of the members present is required for final action.

20 (d) **EXPECTATIONS FOR ATTENDANCE BY MEM-**  
21 **BERS.**—Members are expected to attend all Commission  
22 meetings. In the case of an absence, members are expected  
23 to report to the Chair prior to the meeting and allowance  
24 may be made for an absent member to participate re-  
25 motely. Members will still be responsible for fulfilling prior



1 commitments, regardless of attendance status. If a mem-  
2 ber is absent twice in a given year, he or she will be re-  
3 viewed by the Chair and appointing authority and further  
4 action will be considered, including removal and replace-  
5 ment on the Commission.

6 (e) MINUTES.—Minutes shall be taken at each meet-  
7 ing by the Secretary, or in that individual’s absence, the  
8 Chair shall select another Commission member to take  
9 minutes during that absence. The Commission shall make  
10 its minutes publicly available and accessible not later than  
11 one week after each meeting.

12 **SEC. 507. ANNUAL REPORT GUIDELINES.**

13 The Commission shall make an annual report, begin-  
14 ning the year of the first Commission meeting. The report  
15 shall address the current conditions affecting Black men  
16 and boys and make recommendations to address these  
17 issues. The report shall be submitted to the President, the  
18 Congress, members of the President’s Cabinet, and the  
19 chairs of the appropriate committees of jurisdiction. The  
20 Commission shall make the report publicly available online  
21 on a centralized Federal website.

22 **SEC. 508. COMMISSION COMPENSATION.**

23 Members of the Commission shall serve on the Com-  
24 mission without compensation.

1 **TITLE VI—ALTERNATIVES TO**  
2 **THE USE OF FORCE, DE-ESCA-**  
3 **LATION, BEHAVIORAL**  
4 **HEALTH CRISES AND DUTY**  
5 **TO INTERVENE TRAINING**

6 **SEC. 601. TRAINING ON ALTERNATIVES TO USE OF FORCE,**  
7 **DE-ESCALATION, AND BEHAVIORAL HEALTH**  
8 **CRISES.**

9 (a) DEFINITIONS.—Section 901(a) of title I of the  
10 Omnibus Crime Control and Safe Streets Act of 1968 (34  
11 U.S.C. 10251(a)) is amended—

12 (1) in paragraph (27), by striking “and” at the  
13 end;

14 (2) in paragraph (28), by striking the period at  
15 the end and inserting a semicolon; and

16 (3) by adding at the end the following:

17 “(29) the term ‘de-escalation’ means taking ac-  
18 tion or communicating verbally or non-verbally dur-  
19 ing a potential force encounter in an attempt to sta-  
20 bilize the situation and reduce the immediacy of the  
21 threat so that more time, options, and resources can  
22 be called upon to resolve the situation without the  
23 use of force or with a reduction in the force nec-  
24 essary; and

1           “(30) the term ‘behavioral health crisis’ means  
2           a situation in which the behavior of a person puts  
3           the person at risk of hurting himself or herself or  
4           others or prevents the person from being able to  
5           care for himself or herself or function effectively in  
6           the community, including a situation in which a per-  
7           son is under the influence of a drug or alcohol, is  
8           suicidal, or experiences symptoms of a mental ill-  
9           ness.”.

10          (b) COPS PROGRAM.—Section 1701 of title I of the  
11          Omnibus Crime Control and Safe Streets Act of 1968 (34  
12          U.S.C. 10381) is amended by adding at the end the fol-  
13          lowing:

14          “(n) TRAINING IN ALTERNATIVES TO USE OF  
15          FORCE, DE-ESCALATION TECHNIQUES, AND BEHAVIORAL  
16          HEALTH CRISES.—

17                 “(1) TRAINING CURRICULA.—The Attorney  
18          General, in consultation with relevant law enforce-  
19          ment agencies of States and units of local govern-  
20          ment, labor organizations, professional law enforce-  
21          ment organizations, and mental health organiza-  
22          tions, shall develop training curricula in—

23                         “(A) alternatives to use of force and de-es-  
24                         calation tactics; and

1           “(B) safely responding to a person experi-  
2           encing a behavioral health crisis, including tech-  
3           niques and strategies that are designed to pro-  
4           tect the safety of the person experiencing the  
5           behavioral health crisis, law enforcement offi-  
6           cers, and the public.

7           “(2) CERTIFIED PROGRAMS.—The Attorney  
8           General shall establish a process to certify public  
9           and private entities that offer courses in alternatives  
10          to use of force, de-escalation tactics, and techniques  
11          and strategies for responding to a behavioral health  
12          crisis using the training curricula established under  
13          paragraph (1) or equivalents to the training cur-  
14          ricula established under paragraph (1).

15          “(3) TRANSITIONAL REGIONAL TRAINING PRO-  
16          GRAMS FOR STATE AND LOCAL AGENCY PER-  
17          SONNEL.—Until the end of fiscal year 2023, the At-  
18          torney General shall, and thereafter may, provide re-  
19          gional training to equip and certify personnel from  
20          law enforcement agencies of States and units of local  
21          government in a State to conduct training using the  
22          training curricula established under paragraph (1).

23          “(4) LIST.—The Attorney General shall publish  
24          a list of law enforcement agencies of States and  
25          units of local government that employ officers who

1 have successfully completed a course described under  
2 paragraph (2) or (3), which shall include—

3 “(A) the total number of law enforcement  
4 officers employed by the agency;

5 “(B) the number of officers who have com-  
6 pleted the course; and

7 “(C) whether personnel from the law en-  
8 forcement agency are certified to conduct train-  
9 ing.

10 “(5) DIRECT APPROPRIATIONS.—For the pur-  
11 pose of making grants under this subsection, there  
12 is appropriated, to remain available until expended,  
13 out of any money in the Treasury not otherwise ap-  
14 propriated—

15 “(A) for fiscal year 2021, \$20,000,000;

16 “(B) for fiscal year 2022, \$20,000,000;

17 “(C) for fiscal year 2023, \$20,000,000;

18 “(D) for fiscal year 2024, \$20,000,000;

19 and

20 “(E) for fiscal year 2025, \$20,000,000.”.

21 (c) BYRNE JAG PROGRAM.—Subpart 1 of part E of  
22 title I of the Omnibus Crime Control and Safe Streets Act  
23 of 1968 (34 U.S.C. 10151 et seq.) is amended—

24 (1) by redesignating section 508 as section 511;

25 and

1 (2) by inserting after section 507 the following:

2 **“SEC. 508. LAW ENFORCEMENT TRAINING PROGRAMS.**

3 “(a) DEFINITIONS.—In this section—

4 “(1) the term ‘approved course in alternatives  
5 to use of force, de-escalation tactics, or techniques  
6 and strategies for responding to a behavioral health  
7 crisis’ means a course using the training curricula  
8 established under section 1701(n)(1) or equivalents  
9 to such training curricula—

10 “(A) provided by the Attorney General  
11 under section 1701(n)(3); or

12 “(B) provided by a certified entity; and

13 “(2) the term ‘certified entity’ means a public  
14 or private entity that has been certified by the At-  
15 torney General under section 1701(n)(2).

16 “(b) AUTHORITY.—The Attorney General shall, from  
17 amounts made available for this purpose under subsection  
18 (e), make grants to States for use by the State or a unit  
19 of government located in the State to—

20 “(1) pay for costs associated with conducting  
21 the training and for attendance by law enforcement  
22 personnel at an approved course in alternatives to  
23 use of force, de-escalation tactics, or techniques and  
24 strategies for responding to a behavioral health cri-  
25 sis; and

1           “(2) procure training in alternatives to use of  
2 force, de-escalation tactics, or techniques and strate-  
3 gies for responding to a behavioral health crisis from  
4 a certified entity.

5           “(c) ALLOCATION OF FUNDS.—

6           “(1) IN GENERAL.—Of the total amount appro-  
7 priated to carry out this section for a fiscal year, the  
8 Attorney General shall allocate funds to each State  
9 in proportion to the total number of law enforcement  
10 officers in the State as compared to the total num-  
11 ber of law enforcement officers in the United States.

12           “(2) TRAINING FOR STATE LAW ENFORCEMENT  
13 OFFICERS.—Each State may retain from the total  
14 amount of funds provided to the State for the pur-  
15 poses described in this section an amount that is not  
16 more than the amount that bears the same ratio to  
17 the total amount of funds as the ratio of—

18           “(A) the total number of law enforcement  
19 officers employed by the State; to

20           “(B) the total number of law enforcement  
21 officers employed by the State and units of  
22 local government within the State.

23           “(3) TRAINING FOR LOCAL LAW ENFORCEMENT  
24 OFFICERS.—A State shall make available to units of  
25 local government in the State for the purposes de-

1 scribed in this section the amounts remaining after  
2 a State retains funds under paragraph (2). At the  
3 request of a unit of local government, the State may  
4 use an amount of the funds allocated to the unit of  
5 local government under this paragraph to facilitate  
6 training in alternatives to use of force, de-escalation  
7 tactics, or techniques and strategies for responding  
8 to a behavioral health crisis to law enforcement offi-  
9 cers employed by the unit of local government.

10 “(d) REPORTING.—

11 “(1) UNITS OF LOCAL GOVERNMENT.—Any  
12 unit of local government that receives funds from a  
13 State under subsection (c)(3) shall submit to the  
14 State a report indicating—

15 “(A) the number of law enforcement offi-  
16 cers that have completed training described in  
17 this section;

18 “(B) the total number of law enforcement  
19 officers employed by the unit of local govern-  
20 ment; and

21 “(C) any barriers to providing the training.

22 “(2) STATES.—Any State that receives funds  
23 under subsection (c)(2) shall, after receiving the re-  
24 ports described in paragraph (1), submit to the At-  
25 torney General—



1 “(A) such reports; and

2 “(B) a report by the State indicating—

3 “(i) the number of law enforcement  
4 officers employed by the State that have  
5 completed training described in this sec-  
6 tion;

7 “(ii) the total number of law enforce-  
8 ment officers employed by the State; and

9 “(iii) any barriers to providing the  
10 training.

11 “(e) DIRECT APPROPRIATIONS.—For the purpose of  
12 making grants under this section, there is appropriated,  
13 to remain available until expended, out of any money in  
14 the Treasury not otherwise appropriated—

15 “(1) for fiscal year 2021, \$50,000,000;

16 “(2) for fiscal year 2022, \$50,000,000;

17 “(3) for fiscal year 2023, \$50,000,000;

18 “(4) for fiscal year 2024, \$50,000,000; and

19 “(5) for fiscal year 2025, \$50,000,000.”.

20 **SEC. 602. TRAINING ON DUTY TO INTERVENE.**

21 Subpart 1 of part E of Title I of the Omnibus Crime  
22 Control and Safe Streets Act of 1968 (34 U.S.C. 10151  
23 et seq.), as amended by section 201, is amended by adding  
24 at the end the following:

1 **“SEC. 510. TRAINING ON DUTY TO INTERVENE.**

2 “(a) TRAINING PROGRAM.—

3 “(1) IN GENERAL.—The Attorney General, in  
4 consultation with relevant law enforcement agencies  
5 of States and units of local governments and organi-  
6 zations representing rank and file law enforcement  
7 officers, shall develop a training curriculum for law  
8 enforcement agencies and officers on the develop-  
9 ment, implementation, fulfillment, and enforcement  
10 of a duty of a law enforcement officer to intervene  
11 when another law enforcement officer is engaged in  
12 excessive use of force.

13 “(2) CERTIFIED PROGRAMS.—The Attorney  
14 General shall establish a process to certify public  
15 and private entities that offer courses on the duty to  
16 intervene that are equivalent to the training cur-  
17 riculum established under paragraph (1).

18 “(3) TRANSITIONAL REGIONAL TRAINING PRO-  
19 GRAMS.—Until the end of fiscal year 2023, the At-  
20 torney General shall provide regional training work-  
21 shops for law enforcement officers of States and  
22 units of local government, using the training cur-  
23 riculum established under paragraph (1).

24 “(4) LIST.—The Attorney General shall publish  
25 a list of law enforcement agencies of States and  
26 units of local government that employ officers who

1 have successfully completed a course described under  
2 paragraph (2) or (3), which shall include the total  
3 number of law enforcement officers employed by the  
4 agency and the number of officers who have com-  
5 pleted the course.

6 “(b) GRANT PROGRAM.—

7 “(1) AUTHORIZATION.—The Attorney General  
8 may make grants to State and local law enforcement  
9 agencies to—

10 “(A) pay for costs associated with attend-  
11 ance by law enforcement personnel at a training  
12 course approved by the Attorney General under  
13 paragraph (2) or (3) of subsection (a); and

14 “(B) procure training in the duty to inter-  
15 vene from a public or private entity certified  
16 under subsection (a)(2).

17 “(2) APPLICATION.—Each State or local law  
18 enforcement agency seeking a grant under this sub-  
19 section shall submit an application to the Attorney  
20 General at such time, in such manner, and con-  
21 taining such information as the Attorney General  
22 may require.

23 “(c) DIRECT APPROPRIATIONS.—For the purpose of  
24 making grants under this section, there is appropriated,

1 to remain available until expended, out of any money in  
2 the Treasury not otherwise appropriated—

3 “(1) for fiscal year 2021, \$100,000,000;

4 “(2) for fiscal year 2022, \$100,000,000;

5 “(3) for fiscal year 2023, \$100,000,000;

6 “(4) for fiscal year 2024, \$100,000,000; and

7 “(5) for fiscal year 2025, \$100,000,000.”.

8 **TITLE VII—NATIONAL CRIMINAL**  
9 **JUSTICE COMMISSION ACT**

10 **SEC. 701. SHORT TITLE.**

11 This title may be cited as the “National Criminal  
12 Justice Commission Act of 2020”.

13 **SEC. 702. FINDINGS.**

14 Congress finds that—

15 (1) it is in the interest of the United States to  
16 establish a commission to undertake a comprehen-  
17 sive review of the criminal justice system;

18 (2) there has not been a comprehensive study  
19 since the President’s Commission on Law Enforce-  
20 ment and Administration of Justice was established  
21 in 1965;

22 (3) in a span of 18 months, the President’s  
23 Commission on Law Enforcement and Administra-  
24 tion of Justice produced a comprehensive report en-  
25 titled “The Challenge of Crime in a Free Society”,

1       which contained 200 specific recommendations on all  
2       aspects of the criminal justice system involving—

3               (A) Federal, State, Tribal, and local gov-  
4       ernments;

5               (B) civic organizations;

6               (C) religious institutions;

7               (D) business groups; and

8               (E) individual citizens; and

9               (4) developments over the intervening 50 years  
10       require once again that Federal, State, Tribal, and  
11       local governments, law enforcement agencies, includ-  
12       ing rank and file officers, civil rights organizations,  
13       community-based organization leaders, civic organi-  
14       zations, religious institutions, business groups, and  
15       individual citizens come together to review evidence  
16       and consider how to improve the criminal justice  
17       system.

18   **SEC. 703. ESTABLISHMENT OF COMMISSION.**

19       There is established a commission to be known as the  
20   “National Criminal Justice Commission” (referred to in  
21   this title as the “Commission”).

22   **SEC. 704. PURPOSE OF THE COMMISSION.**

23       The Commission shall—

24               (1) undertake a comprehensive review of the  
25       criminal justice system;

1           (2) submit to the President and Congress rec-  
2           ommendations for Federal criminal justice reform;  
3           and

4           (3) disseminate findings and supplemental guid-  
5           ance to the Federal Government, as well as to State,  
6           local, and Tribal governments.

7   **SEC. 705. REVIEW, RECOMMENDATIONS, AND REPORT.**

8           (a) GENERAL REVIEW.—The Commission shall un-  
9           dertake a comprehensive review of all areas of the criminal  
10          justice system, including the criminal justice costs, prac-  
11          tices, and policies of the Federal, State, local, and Tribal  
12          governments.

13          (b) RECOMMENDATIONS.—

14           (1) IN GENERAL.—Not later than 18 months  
15          after the date of the first meeting of the Commis-  
16          sion, the Commission shall submit to the President  
17          and Congress recommendations for changes in Fed-  
18          eral oversight, policies, practices, and laws designed  
19          to prevent, deter, and reduce crime and violence, re-  
20          duce recidivism, improve cost-effectiveness, and en-  
21          sure the interests of justice at every step of the  
22          criminal justice system.

23           (2) UNANIMOUS CONSENT.—If a unanimous  
24          vote of the members of the Commission at a meeting  
25          where a quorum is present pursuant to section

1       706(d) approves a recommendation of the Commis-  
2       sion, the Commission may adopt and submit the rec-  
3       ommendation under paragraph (1).

4           (3) PUBLIC ACCESS.—The recommendations  
5       submitted under this subsection shall be made avail-  
6       able to the public.

7       (c) REPORT.—

8           (1) IN GENERAL.—Not later than 18 months  
9       after the date of the first meeting of the Commis-  
10      sion, the Commission shall disseminate to the Fed-  
11      eral Government, as well as to State, local, and  
12      Tribal governments, a report that details the find-  
13      ings and supplemental guidance of the Commission  
14      regarding the criminal justice system at all levels of  
15      government.

16          (2) MAJORITY VOTE.—If a majority vote of the  
17      members of the Commission approves a finding or  
18      supplemental guidance at a meeting where a quorum  
19      is present pursuant to section 706(d), the finding or  
20      supplemental guidance may be adopted and included  
21      in the report required under paragraph (1).

22          (3) DISSENTS.—In the case of a member of the  
23      Commission who dissents from a finding or supple-  
24      mental guidance approved by a majority vote under  
25      paragraph (2), the member may state the reason for

1 the dissent in writing and the report described in  
2 paragraph (1) shall include the dissent.

3 (4) PUBLIC ACCESS.—The report submitted  
4 under this subsection shall be made available to the  
5 public.

6 (d) PRIOR COMMISSIONS.—The Commission shall  
7 take into consideration the work of prior relevant commis-  
8 sions in conducting the review of the Commission.

9 (e) STATE AND LOCAL GOVERNMENTS.—In issuing  
10 the recommendations and report of the Commission under  
11 this section, the Commission shall not infringe on the le-  
12 gitimate rights of the States to determine the criminal  
13 laws of the States or the enforcement of such laws.

14 (f) PUBLIC HEARINGS.—The Commission shall con-  
15 duct public hearings in various locations around the  
16 United States.

17 (g) CONSULTATION WITH GOVERNMENT AND NON-  
18 GOVERNMENT REPRESENTATIVES.—

19 (1) IN GENERAL.—The Commission shall—

20 (A) closely consult with Federal, State,  
21 local, and Tribal governments and nongovern-  
22 ment leaders, including—

23 (i) State, local, and Tribal law en-  
24 forcement officials, including rank and file  
25 officers;



- 1 (ii) legislators;  
2 (iii) public health officials;  
3 (iv) judges;  
4 (v) court administrators;  
5 (vi) prosecutors;  
6 (vii) defense counsel;  
7 (viii) victims' rights organizations;  
8 (ix) probation and parole officials;  
9 (x) criminal justice planners;  
10 (xi) criminologists;  
11 (xii) civil rights and liberties organiza-  
12 tions;  
13 (xiii) community-based organization  
14 leaders;  
15 (xiv) formerly incarcerated individ-  
16 uals;  
17 (xv) professional organizations; and  
18 (xvi) corrections officials; and  
19 (B) include in the final report required  
20 under subsection (c) summaries of the input  
21 and recommendations of the leaders consulted  
22 under subparagraph (A).
- 23 (2) UNITED STATES SENTENCING COMMIS-  
24 SION.—To the extent the review and recommenda-  
25 tions required by this section relate to sentencing

1 policies and practices for the Federal criminal jus-  
2 tice system, the Commission shall conduct the review  
3 in consultation with the United States Sentencing  
4 Commission.

5 (h) SENSE OF CONGRESS ON UNANIMITY.—It is the  
6 sense of Congress that, given the national importance of  
7 the matters before the Commission—

8 (1) the Commission should work toward devel-  
9 oping findings and supplemental guidance that are  
10 unanimously supported by the members of the Com-  
11 mission; and

12 (2) a finding or supplemental guidance unani-  
13 mously supported by the members of the Commis-  
14 sion should take precedence over a finding or supple-  
15 mental guidance that is not unanimously supported.

16 **SEC. 706. MEMBERSHIP.**

17 (a) IN GENERAL.—The Commission shall be com-  
18 posed of 14 members, as follows:

19 (1) The President shall appoint 1 member, who  
20 shall serve as a co-chairperson of the Commission.

21 (2) The co-chairperson described in paragraph  
22 (1) shall appoint 6 members in consultation with the  
23 leadership of—

1           (A) the Senate and House of Representa-  
2           tives of the same political party as the Presi-  
3           dent;

4           (B) the Committee on the Judiciary of the  
5           House of Representatives of the same political  
6           party as the President; and

7           (C) the Committee on the Judiciary of the  
8           Senate of the same political party as the Presi-  
9           dent.

10          (3) The leader of the Senate, in consultation  
11          with the leader of the House of Representatives who  
12          is a member of the opposite party of the President,  
13          shall appoint 1 member, who shall serve as a co-  
14          chairperson of the Commission.

15          (4) The co-chairperson described in paragraph  
16          (3) shall appoint 6 members in consultation with the  
17          leadership of—

18               (A) the Senate and House of Representa-  
19               tives of the opposite political party as the Presi-  
20               dent;

21               (B) the Committee on the Judiciary of the  
22               House of Representatives of the opposite polit-  
23               ical party as the President; and

1 (C) the Committee on the Judiciary of the  
2 Senate of the opposite political party as the  
3 President.

4 (b) MEMBERSHIP.—

5 (1) IN GENERAL.—A member shall be ap-  
6 pointed based upon knowledge or experience in a rel-  
7 evant area, including—

8 (A) law enforcement;

9 (B) criminal justice;

10 (C) national security;

11 (D) prison and jail administration;

12 (E) prisoner reentry;

13 (F) public health, including—

14 (i) physical and sexual victimization;

15 (ii) drug addiction; or

16 (iii) mental health;

17 (G) the rights of victims;

18 (H) civil rights;

19 (I) civil liberties;

20 (J) court administration;

21 (K) social services; or

22 (L) State, local, or Tribal government.

23 (2) LAW ENFORCEMENT REPRESENTATION.—

1 (A) MEMBERS APPOINTED BY THE CO-  
2 CHAIRPERSONS.—Of the 6 members appointed  
3 by the co-chairperson under subsection (a)(2)—

4 (i) not fewer than 2 shall be rep-  
5 resentatives from Federal, State, or local  
6 law enforcement agencies, including not  
7 less than 1 representative from a rank and  
8 file organization; and

9 (ii) not fewer than 1 shall be a rep-  
10 resentative from a Tribal law enforcement  
11 agency.

12 (B) OTHER MEMBERS.—Of the 6 members  
13 appointed under subsection (a)(4)—

14 (i) not fewer than 2 shall be rep-  
15 resentatives of Federal, State, or local law  
16 enforcement agencies, including not less  
17 than 1 representative from a rank and file  
18 organization; and

19 (ii) not fewer than 1 shall be a rep-  
20 resentative from a Tribal law enforcement  
21 agency.

22 (3) DISQUALIFICATION.—If an individual pos-  
23 sesses a personal financial interest in the discharge  
24 of a duty of the Commission, the individual may not  
25 be appointed as a member of the Commission.

1           (4) TERMS.—A member shall be appointed for  
2 the duration of the Commission.

3           (c) APPOINTMENTS AND FIRST MEETING.—

4           (1) APPOINTMENTS.—Each member of the  
5 Commission shall be appointed not later than 45  
6 days after the date of enactment of this Act.

7           (2) FIRST MEETING.—The Commission shall  
8 hold the first meeting of the Commission on the  
9 date, whichever is later, that is not later than—

10           (A) 60 days after the date of enactment of  
11 this Act; or

12           (B) 30 days after the date on which funds  
13 are made available for the Commission.

14           (3) ETHICS.—At the first meeting of the Com-  
15 mission, the Commission shall—

16           (A) draft appropriate ethics guidelines for  
17 members and staff of the Commission, includ-  
18 ing guidelines relating to—

19                   (i) conflict of interest; and

20                   (ii) financial disclosure;

21           (B) consult with the Committees on the  
22 Judiciary of the Senate and the House of Rep-  
23 resentatives as a part of drafting the guidelines;  
24 and

1 (C) provide each Committee described in  
2 subparagraph (B) with a copy of the guidelines  
3 completed under subparagraph (A).

4 (d) MEETINGS, QUORUM, AND VACANCIES.—

5 (1) MEETINGS.—The Commission shall meet at  
6 the call of—

7 (A) the co-chairpersons; or

8 (B) a majority of the members of the Com-  
9 mission.

10 (2) QUORUM.—Except as provided in para-  
11 graph (3)(B), a majority of the members of the  
12 Commission shall constitute a quorum for purposes  
13 of conducting business, except that 2 members of  
14 the Commission shall constitute a quorum for pur-  
15 poses of receiving testimony.

16 (3) VACANCIES.—

17 (A) IN GENERAL.—A vacancy in the Com-  
18 mission shall not affect a power of the Commis-  
19 sion, and the vacancy shall be filled in the same  
20 manner in which the original appointment was  
21 made.

22 (B) QUORUM.—In the case of a vacancy  
23 occurring after the date that is 45 days after  
24 the date of enactment of this Act, until the date  
25 on which the vacancy is filled, a majority of the

1 members of the Commission shall constitute a  
2 quorum if—

3 (i) not fewer than 1 member of the  
4 Commission appointed under paragraph  
5 (1) or (2) of subsection (a) is present; and

6 (ii) not fewer than 1 member of the  
7 Commission appointed under paragraph  
8 (3) or (4) of subsection (a) is present.

9 (e) ACTIONS OF THE COMMISSION.—

10 (1) IN GENERAL.—The Commission—

11 (A) shall, subject to section 705, act by a  
12 resolution agreed to by a majority of the mem-  
13 bers of the Commission voting and present; and

14 (B) may establish a panel composed of less  
15 than the full membership of the Commission for  
16 purposes of carrying out a duty of the Commis-  
17 sion under this title, which—

18 (i) shall be subject to the review and  
19 control of the Commission; and

20 (ii) may make a finding or determina-  
21 tion that may be considered a finding or  
22 determination of the Commission if the  
23 finding or determination is approved by  
24 the Commission.



1           (2) DELEGATION.—If authorized by the co-  
2 chairpersons of the Commission, a member, agent,  
3 or staff member of the Commission may take an ac-  
4 tion that the Commission may take under this title.

5 **SEC. 707. ADMINISTRATION.**

6           (a) STAFF.—

7           (1) EXECUTIVE DIRECTOR.—The Commission  
8 shall have a staff headed by an Executive Director,  
9 who shall be paid at a rate established for the Cer-  
10 tified Plan pay level for the Senior Executive Service  
11 under section 5382 of title 5, United States Code.

12           (2) APPOINTMENTS AND COMPENSATION.—The  
13 co-chairpersons of the Commission shall designate  
14 and fix the compensation of the Executive Director  
15 and, in accordance with rules agreed upon by the  
16 Commission, may appoint and fix the compensation  
17 of such other personnel as may be necessary to en-  
18 able the Commission to carry out its functions, with-  
19 out regard to the provisions of title 5, United States  
20 Code, governing appointments in the competitive  
21 service, and without regard to the provisions of  
22 chapter 51 and subchapter III of chapter 53 of such  
23 title relating to classification and General Schedule  
24 pay rates, except that no rate of pay fixed under this  
25 subsection may exceed the equivalent of that payable

1 for a position at level V of the Executive Schedule  
2 under section 5316 of title 5, United States Code.

3 (3) PERSONNEL AS FEDERAL EMPLOYEES.—

4 (A) IN GENERAL.—The Executive Director  
5 and any personnel of the Commission who are  
6 employees shall be employees under section  
7 2105 of title 5, United States Code, for pur-  
8 poses of chapters 63, 81, 83, 84, 85, 87, 89,  
9 and 90 of such title 5.

10 (B) MEMBERS OF THE COMMISSION.—  
11 Subparagraph (A) shall not be construed to  
12 apply to members of the Commission.

13 (4) THE COMPENSATION OF MEMBERS.—

14 (A) NON-FEDERAL EMPLOYEES.—A mem-  
15 ber of the commission who is not an officer or  
16 employee of the Federal Government shall be  
17 compensated at a rate equal to the daily equiva-  
18 lent of the annual rate of basic pay prescribed  
19 for level IV of the Executive Schedule under  
20 section 5315 of title 5, United States Code, for  
21 each day (including travel time) during which  
22 the member is engaged in the performance of  
23 the duties of the Board.

24 (B) FEDERAL EMPLOYEES.—A member of  
25 the commission who is an officer or employee of

1           the Federal Government shall serve without  
2           compensation in addition to the compensation  
3           received for the services of the member as an  
4           officer or employee of the Federal Government.

5           (5) TRAVEL EXPENSES.—A member of the  
6           Commission shall be allowed travel expenses, includ-  
7           ing per diem in lieu of subsistence, at rates author-  
8           ized for employees of agencies under subchapter I of  
9           chapter 57 of title 5, United States Code, while  
10          away from the home or regular places of business of  
11          the member in the performance of services for the  
12          Commission.

13          (b) EXPERTS AND CONSULTANTS.—With the ap-  
14          proval of the Commission, the Executive Director may  
15          procure temporary and intermittent services under section  
16          3109(b) of title 5, United States Code.

17          (c) DETAIL OF GOVERNMENT EMPLOYEES.—Upon  
18          the request of the Commission, a Federal Government em-  
19          ployee may be detailed to the Commission without reim-  
20          bursement, and such detail shall be without interruption  
21          or loss of civil service status or privilege.

22          (d) OTHER RESOURCES.—

23                  (1) IN GENERAL.—The Commission shall have  
24          reasonable access to materials, resources, statistical

1 data, and other information such Commission deter-  
2 mines to be necessary to carry out its duties from—

3 (A) the Library of Congress;

4 (B) the Department of Justice;

5 (C) the Office of National Drug Control  
6 Policy;

7 (D) the Department of State; and

8 (E) other agencies of the executive or legis-  
9 lative branch of the Federal Government.

10 (2) REQUESTS FOR RESOURCES.—The co-chair-  
11 persons of the Commission shall make requests for  
12 the access described in paragraph (1) in writing  
13 when necessary.

14 (e) VOLUNTEER SERVICES.—Notwithstanding sec-  
15 tion 1342 of title 31, United States Code, the Commis-  
16 sion—

17 (1) may—

18 (A) accept and use the services of an indi-  
19 vidual volunteering to serve without compensa-  
20 tion; and

21 (B) reimburse the individual described in  
22 subparagraph (A) for local travel, office sup-  
23 plies, and for other travel expenses, including  
24 per diem in lieu of subsistence, as authorized by  
25 section 5703 of title 5, United States Code; and

1           (2) shall consider the individual described in  
2 paragraph (1) an employee of the Federal Govern-  
3 ment in performance of those services for the pur-  
4 poses of—

5           (A) chapter 81 of title 5, United States  
6 Code, relating to compensation for work-related  
7 injuries;

8           (B) chapter 171 of title 28, United States  
9 Code, relating to tort claims; and

10           (C) chapter 11 of title 18, United States  
11 Code, relating to conflicts of interest.

12 (f) OBTAINING OFFICIAL DATA.—

13           (1) IN GENERAL.—Except as provided in para-  
14 graph (3), the Commission may directly secure from  
15 an agency of the United States information nec-  
16 essary to enable the Commission to carry out this  
17 title.

18           (2) PROCEDURES.—Upon the request of the co-  
19 chairpersons of the Commission, the head of the  
20 agency shall furnish any information requested  
21 under paragraph (1) to the Commission.

22           (3) SENSITIVE INFORMATION.—The Commis-  
23 sion may not have access to sensitive information re-  
24 garding ongoing investigations.

1 (g) **MAILS.**—The Commission may use the United  
2 States mails in the same manner and under the same con-  
3 ditions as other departments and agencies of the United  
4 States.

5 (h) **BIANNUAL REPORTS.**—The Commission shall  
6 submit biannual status reports to Congress regarding—

7 (1) the use of resources;

8 (2) salaries; and

9 (3) all expenditures of appropriated funds.

10 (i) **CONTRACTS.**—

11 (1) **IN GENERAL.**—The Commission may enter  
12 into a contract with a Federal or State agency, a  
13 private firm, an institution, or an individual for the  
14 conduct of an activity necessary to the discharge of  
15 a duty or responsibility of the Commission.

16 (2) **TIMING.**—A contract, lease, or other legal  
17 agreement the Commission enters into may not ex-  
18 tend beyond the date of the termination of the Com-  
19 mission.

20 (j) **GIFTS.**—The Commission may accept, use, or dis-  
21 pose of a gift or donation of a service or property.

22 (k) **ADMINISTRATIVE ASSISTANCE.**—The Adminis-  
23 trator of General Services shall provide to the Commis-  
24 sion, on a reimbursable basis, the administrative support  
25 services necessary for the Commission to carry out the re-

1 sponsibilities of the Commission under this title, which  
2 may include—

- 3 (1) human resource management;
- 4 (2) budget;
- 5 (3) leasing;
- 6 (4) accounting; or
- 7 (5) payroll services.

8 (l) NON-APPLICABILITY OF FACA AND PUBLIC AC-  
9 CESS TO MEETINGS AND MINUTES.—

10 (1) IN GENERAL.—The Federal Advisory Com-  
11 mittee Act (5 U.S.C. App.) shall not apply to the  
12 Commission.

13 (2) MEETINGS AND MINUTES.—

14 (A) MEETINGS.—

15 (i) ADMINISTRATION.—Each meeting  
16 of the Commission shall be open to the  
17 public, except that a meeting or any por-  
18 tion of it may be closed to the public if it  
19 concerns matters or information described  
20 in section 552b(c) of title 5, United States  
21 Code.

22 (ii) INTERESTED INDIVIDUALS.—An  
23 interested individual may—

24 (I) appear at an open meeting;

1 (II) present an oral or written  
2 statement on the subject matter of the  
3 meeting; and

4 (III) be administered an oath or  
5 affirmation.

6 (iii) NOTICE.—Each open meeting of  
7 the Commission shall be preceded by time-  
8 ly public notice in the Federal Register of  
9 the time, place, and subject of the meeting.

10 (B) MINUTES AND PUBLIC ACCESS.—

11 (i) MINUTES.—Minutes of each open  
12 meeting shall be kept and shall contain a  
13 record of—

14 (I) the people present;

15 (II) a description of the discus-  
16 sion that occurred; and

17 (III) a copy of each statement  
18 filed.

19 (ii) PUBLIC ACCESS.—The minutes  
20 and records of each open meeting and  
21 other documents that were made available  
22 to or prepared for the Commission shall be  
23 available for public inspection and copying  
24 at a single location in the offices of the  
25 Commission.



1 (m) ARCHIVING.—Not later than the date described  
2 in section 709, all records and papers of the Commission  
3 shall be delivered to the Archivist of the United States  
4 for deposit in the National Archives.

5 **SEC. 708. DIRECT APPROPRIATIONS.**

6 (a) IN GENERAL.—For the purpose of carrying out  
7 this title, there is authorized to be appropriated, and there  
8 is appropriated, to remain available until expended, out  
9 of any money in the Treasury not otherwise appro-  
10 priated—

11 (1) for fiscal year 2021, \$7,000,000; and

12 (2) for fiscal year 2022, \$7,000,000.

13 (b) LIMITATION.—None of the funds provided by this  
14 section may be used for international travel.

15 **SEC. 709. SUNSET.**

16 The Commission shall terminate 60 days after the  
17 date on which the Commission submits the report required  
18 under section 705(c) to Congress.

1 **TITLE VIII—LAW ENFORCEMENT**  
2 **AGENCY HIRING AND EDU-**  
3 **CATION**

4 **Subtitle A—Hiring**

5 **SEC. 801. LAW ENFORCEMENT AGENCY HIRING.**

6 Section 1701(b) of title I of the Omnibus Crime Con-  
7 trol and Safe Streets Act of 1968 (34 U.S.C. 10381(b))  
8 is amended—

9 (1) by redesignating paragraphs (22) and (23)  
10 as paragraphs (23) and (24), respectively;

11 (2) in paragraph (23), as so redesignated, by  
12 striking “(21)” and inserting “(22)”; and

13 (3) by inserting after paragraph (21) the fol-  
14 lowing:

15 “(22) for a law enforcement agency that has a  
16 substantially different racial and ethnic demographic  
17 makeup than the community served by the agency,  
18 to hire recruiters and enroll law enforcement officer  
19 candidates in law enforcement academies to become  
20 career law enforcement officers who have racial and  
21 ethnic demographic characteristics similar to the  
22 community;”.

1 **SEC. 802. REAUTHORIZATION OF LAW ENFORCEMENT**  
2 **GRANT PROGRAMS.**

3 (a) EDWARD BYRNE MEMORIAL JUSTICE ASSIST-  
4 ANCE GRANT PROGRAM.—Section 511 of title I of the  
5 Omnibus Crime Control and Safe Streets Act of 1968  
6 (Public Law 90–351; 82 Stat. 197), as so redesignated  
7 by this Act, is amended by striking “this subpart  
8 \$1,095,000,000 for each of the fiscal years 2006 through  
9 2012” and inserting “this subpart, including sections 508,  
10 509, and 510, \$800,000,000 for each of fiscal years 2021  
11 through 2025”.

12 (b) REAUTHORIZATION OF COPS ON THE BEAT  
13 GRANT PROGRAM.—Section 1001(a)(11)(A) of title I of  
14 the Omnibus Crime Control and Safe Streets Act of 1968  
15 (34 U.S.C. 10261(a)(11)(A)) is amended by striking “part  
16 Q, to remain available until expended \$1,047,119,000 for  
17 each of fiscal years 2006 through 2009” and inserting  
18 “part Q, including section 1701(n), to remain available  
19 until expended \$400,000,000 for each of fiscal years 2021  
20 through 2025”.

21 **Subtitle B—Training**

22 **SEC. 811. DEFINITIONS.**

23 In this subtitle:

24 (1) DIRECTOR.—The term “Director” means  
25 the Director of the National Museum of African  
26 American History and Culture.

1           (2) ELIGIBLE PROGRAM PARTICIPANT.—The  
2 term “eligible program participant” means a Fed-  
3 eral, State, or local law enforcement officer or re-  
4 cruiting, or a candidate in a law enforcement acad-  
5 emy.

6 **SEC. 812. PROGRAM AUTHORIZED.**

7           (a) DIRECT APPROPRIATIONS.—For the purpose of  
8 carrying out this subtitle, there is authorized to be appro-  
9 priated, and there is appropriated, to remain available  
10 until expended, out of any money in the Treasury not oth-  
11 erwise appropriated—

12           (1) for fiscal year 2021, \$2,000,000;

13           (2) for fiscal year 2022, \$2,000,000;

14           (3) for fiscal year 2023, \$2,000,000;

15           (4) for fiscal year 2024, \$2,000,000; and

16           (5) for fiscal year 2025, \$2,000,000.

17           (b) DONATIONS, GIFTS, BEQUESTS, AND DEVISES OF  
18 PROPERTY.—In accordance with chapter 23 of title 36,  
19 United States Code, and in furtherance of the purposes  
20 of this subtitle, the Director is authorized to solicit, ac-  
21 cept, hold, administer, invest, and use donated funds and  
22 gifts, bequests, and devises of property, both real and per-  
23 sonal.

24           (c) USE OF FUNDS.—The Director, using funds ap-  
25 propriated under subsection (a) and resources received

1 under subsection (b), including through the engagement  
2 of eligible program participants as appropriate and in con-  
3 sultation with the National Law Enforcement Museum—

4 (1) shall develop and nationally disseminate a  
5 curriculum to educate eligible program participants  
6 on the history of racism in the United States; and

7 (2) shall carry out education program training  
8 for eligible program participants that focuses on—

9 (A) racial reconciliation with the goal of  
10 understanding the history of racism in America;

11 (B) improving relationships between law  
12 enforcement and the communities they serve;  
13 and

14 (C) training eligible program participants  
15 who can effectively train their law enforcement  
16 peers in their State and communities.

17 (d) APPLICATIONS.—The Director may seek the en-  
18 gagement of an eligible program participant under sub-  
19 section (c) by requiring submission of an application to  
20 the Director at such time, in such manner, and based on  
21 such competitive criteria as the Director may require.

22 **SEC. 813. ONLINE EDUCATION RESOURCES.**

23 (a) WEBSITE.—The Director shall maintain on the  
24 website of the National Museum of African American His-  
25 tory and Culture a special section designated for education

1 resources to improve awareness and understanding of the  
2 history of racism in the United States and to promote ra-  
3 cial reconciliation through best practices to improve rela-  
4 tions between law enforcement and the communities they  
5 serve. The website and resources shall be made publically  
6 available.

7 (b) INFORMATION DISTRIBUTION.—The Director  
8 shall distribute information about the activities funded  
9 under this subtitle through the website of the National  
10 Museum of African American History and Culture, and  
11 shall respond to inquiries for supplementary information  
12 concerning such activities.

13 (c) BEST PRACTICES.—The information distributed  
14 by the Director shall include best practices for educators.

15 **SEC. 814. NATIONAL MUSEUM OF AFRICAN AMERICAN HIS-**  
16 **TORY AND CULTURE COUNCIL.**

17 The National Museum of African American History  
18 and Culture Council established under section 5 of the Na-  
19 tional Museum of African American History and Culture  
20 Act (20 U.S.C. 80r-3), shall have governance responsi-  
21 bility for the programs and activities carried out under  
22 this subtitle in accordance with the National Museum of  
23 African American History and Culture Act (20 U.S.C.  
24 80r).

1 **SEC. 815. ENGAGEMENT OF ELIGIBLE PROGRAM PARTICI-**  
2 **PANTS.**

3 (a) IN GENERAL.—An eligible program participant  
4 shall be engaged at the discretion of the Director to par-  
5 ticipate in education program activities authorized under  
6 this subtitle and approved by the Director pursuant to an  
7 application described in section 812(d).

8 (b) ENGAGEMENT PERIOD.—Engagement of eligible  
9 program participants under this subtitle shall be for a pe-  
10 riod determined by the Director.

11 (c) PRIORITY.—In engaging eligible program partici-  
12 pants under section 812, the Director shall give priority  
13 to applications from such participants who work for a  
14 Federal, State, or local law enforcement agency that does  
15 not, at the time application is made, offer any education  
16 programming on the history of racism or best practices  
17 to improve race relations between law enforcement and the  
18 communities they serve.

19 **SEC. 816. ANNUAL REPORT.**

20 Not later than February 1 of each year, the Director  
21 shall submit to the Congress a report describing the activi-  
22 ties carried out under this subtitle.

1 **TITLE IX—BEST PRACTICES AND**  
2 **STUDIES**

3 **SEC. 901. BEST PRACTICES.**

4 (a) IN GENERAL.—The National Criminal Justice  
5 Commission established under title VIII (referred to in  
6 this title as the “Commission”) shall—

7 (1) develop recommended best practices guide-  
8 lines to ensure fair and effective policing tactics and  
9 procedures that encourage equitable justice, commu-  
10 nity trust, and law enforcement officer safety;

11 (2) include the recommended best practices de-  
12 scribed in paragraph (1) in the recommendations of  
13 the Commission required under section 705; and

14 (3) best practices for developing standards for  
15 law enforcement officer due process.

16 (b) REQUIREMENTS.—The best practices required to  
17 be developed under subsection (a) shall include—

18 (1) best practices for the hiring, firing, suspen-  
19 sion, and discipline of law enforcement officers; and

20 (2) best practices for community transparency  
21 and optimal administration of a law enforcement  
22 agency.

23 **SEC. 902. STUDY.**

24 (a) IN GENERAL.—The Commission shall conduct a  
25 study on the establishment and operation of use of force



1 review boards by States and units of local government,  
2 wherein citizens can assist law enforcement agencies in re-  
3 viewing use of force incidents.

4 (b) INCLUSION IN COMMISSION RECOMMENDA-  
5 TIONS.—The Commission shall include a report on the  
6 study conducted under subsection (a), which shall include  
7 recommendations, if any, for best practices for State and  
8 local use of force review boards, as well as best practices  
9 for developing standards for law enforcement officer due  
10 process, in the recommendations of the Commission re-  
11 quired under section 705.

12 **SEC. 903. MENTAL HEALTH STUDY.**

13 (a) IN GENERAL.—The Commission shall conduct a  
14 study on law enforcement officer training, crisis interven-  
15 tion teams, co-responder programs, personnel require-  
16 ments, Federal resources, and pilot programs needed to  
17 improve nationwide law enforcement officer engagement  
18 on issues related to mental health, homelessness, and ad-  
19 diction.

20 (b) INCLUSION IN COMMISSION RECOMMENDA-  
21 TIONS.—The Commission shall include a report on the  
22 study conducted under subsection (a), which shall include  
23 recommendations, if any, in the recommendations of the  
24 Commission required under section 705.

1 **SEC. 904. STUDY AND PROPOSAL ON IMPROVING ACCOUNT-**  
2 **ABILITY FOR DOJ GRANTS.**

3 (a) DEFINITIONS.—In this section—

4 (1) the term “covered grant” means a grant  
5 awarded under a covered grant program; and

6 (2) the term “covered grant program” means—

7 (A) the Edward Byrne Memorial Justice  
8 Assistance Grant Program under subpart 1 of  
9 part E of title I of the Omnibus Crime Control  
10 and Safe Streets Act of 1968 (34 U.S.C. 10151  
11 et seq.);

12 (B) the “Cops on the Beat” program  
13 under part Q of title I of the Omnibus Crime  
14 Control and Safe Streets Act of 1968 (34  
15 U.S.C. 10381 et seq.); and

16 (C) any other grant program administered  
17 by the Attorney General that provides funds to  
18 law enforcement agencies.

19 (b) STUDY AND PROPOSAL.—Not later than 1 year  
20 after the date of enactment of this Act, the Attorney Gen-  
21 eral shall study, and submit to Congress a proposal re-  
22 garding, the possible implementation of a method to im-  
23 prove accountability for law enforcement agencies that re-  
24 ceive funds from covered grant programs.

25 (c) CONTENTS.—In carrying out subsection (b), the  
26 Attorney General shall develop discrete performance

1 metrics for law enforcement agencies that apply for and  
2 receive funds from covered grant programs, the param-  
3 eters of which shall—

4 (1) establish benchmarks of progress, measured  
5 on a semiannual or annual basis, as appropriate;

6 (2) require annual accounting by a recipient of  
7 a covered grant of the progress made toward each  
8 benchmark described in paragraph (1); and

9 (3) provide that—

10 (A) the failure to achieve a benchmark de-  
11 scribed in paragraph (1) shall constitute a vio-  
12 lation of the grant agreement;

13 (B) if a recipient does not cure a violation  
14 by achieving the applicable benchmark not later  
15 than 90 days after the date of the violation, the  
16 recipient shall return the amounts of the cov-  
17 ered grant to the Attorney General; and

18 (C) a law enforcement agency that violates  
19 a grant agreement may not apply for a covered  
20 grant for a period of 1 year.

1 **TITLE X—CLOSING THE LAW EN-**  
2 **FORCEMENT CONSENT LOOP-**  
3 **HOLE ACT**

4 **SEC. 1001. PROHIBITION ON ENGAGING IN SEXUAL ACTS**  
5 **WHILE ACTING UNDER COLOR OF LAW.**

6 (a) IN GENERAL.—Section 2243 of title 18, United  
7 States Code, is amended—

8 (1) in the section heading, by adding at the end  
9 the following: “**or by any person acting**  
10 **under color of law**”;

11 (2) by redesignating subsections (c) and (d) as  
12 subsections (d) and (e), respectively;

13 (3) by inserting after subsection (b) the fol-  
14 lowing:

15 “(c) OF AN INDIVIDUAL BY ANY PERSON ACTING  
16 UNDER COLOR OF LAW.—

17 “(1) IN GENERAL.—Whoever, acting under  
18 color of law, knowingly engages in a sexual act with  
19 an individual who has been arrested by, is detained  
20 by, or is in custody of any Federal law enforcement  
21 officer, shall be fined under this title, imprisoned not  
22 more than 15 years, or both.

23 “(2) DEFINITION.—In this subsection, the term  
24 ‘sexual act’ has the meaning given the term in sec-  
25 tion 2246.”; and

1           (4) in subsection (d), as so redesignated, by  
2 adding at the end the following:

3           “(3) In a prosecution under subsection (c), it is  
4 not a defense that the other individual consented to  
5 the sexual act.”.

6           (b) ABUSIVE SEXUAL CONTACT.—Section 2244(a) of  
7 title 18, United States Code, is amended by—

8           (1) in paragraph (4), by striking “or” at the  
9 end;

10           (2) by redesignating paragraph (5) as para-  
11 graph (6); and

12           (3) by inserting after paragraph (4) the fol-  
13 lowing:

14           “(5) subsection (c) of section 2243 of this title  
15 had the sexual contact been a sexual act, shall be  
16 fined under this title, imprisoned not more than 15  
17 years, or both; or”.

18           (c) DEFINITION.—Section 2246 of title 18, United  
19 States Code, is amended—

20           (1) in paragraph (5), by striking “and” at the  
21 end;

22           (2) in paragraph (6), by striking the period at  
23 the end and inserting “; and”; and

24           (3) by inserting after paragraph (6) the fol-  
25 lowing:

1           “(7) the term ‘Federal law enforcement officer’  
2           has the meaning given the term in section 115.”.

3           (d) CLERICAL AMENDMENT.—The table of sections  
4 for chapter 109A of title 18, United States Code, is  
5 amended by amending the item related to section 2243  
6 to read as follows:

          “2243. Sexual abuse of a minor or ward or by any person acting under color  
          of law.”.

7   **SEC. 1002. INCENTIVE FOR STATES.**

8           (a) AUTHORITY TO MAKE GRANTS.—The Attorney  
9 General is authorized to make grants to States that have  
10 in effect a law that—

11           (1) makes it a criminal offense for any person  
12 acting under color of law of the State to engage in  
13 a sexual act (as defined in section 2246 of title 18,  
14 United States Code) with an individual who has  
15 been arrested by, is detained by, or is in custody of  
16 any law enforcement officer; and

17           (2) prohibits a person charged with an offense  
18 described in paragraph (1) from asserting the con-  
19 sent of the other individual as a defense.

20           (b) REPORTING REQUIREMENT.—A State that re-  
21 ceives a grant under this section shall submit to the Attor-  
22 ney General, on an annual basis, information on—

23           (1) the number of reports made to law enforce-  
24 ment agencies in that State regarding persons en-

1 gaging in a sexual act (as defined in section 2246  
2 of title 18, United States Code) while acting under  
3 color of law during the previous year; and

4 (2) the disposition of each case in which sexual  
5 misconduct by a person acting under color of law  
6 was reported during the previous year.

7 (c) APPLICATION.—A State seeking a grant under  
8 this section shall submit an application to the Attorney  
9 General at such time, in such manner, and containing  
10 such information as the Attorney General may reasonably  
11 require, including information about the law described in  
12 subsection (a).

13 (d) GRANT AMOUNT.—The amount of a grant to a  
14 State under this section shall be in an amount that is not  
15 greater than 10 percent of the average of the total amount  
16 of funding of the 3 most recent awards that the State re-  
17 ceived under the following grant programs:

18 (1) Part T of title I of the Omnibus Crime Con-  
19 trol and Safe Streets Act of 1968 (34 U.S.C. 10441  
20 et seq.) (commonly referred to as the “STOP Vio-  
21 lence Against Women Formula Grant Program”).

22 (2) Section 41601 of the Violence Against  
23 Women Act of 1994 (34 U.S.C. 12511) (commonly  
24 referred to as the “Sexual Assault Services Pro-  
25 gram”).

1 (e) GRANT TERM.—

2 (1) IN GENERAL.—The Attorney General shall  
3 provide an increase in the amount provided to a  
4 State under the grant programs described in sub-  
5 section (d) for a 2-year period.

6 (2) RENEWAL.—A State that receives a grant  
7 under this section may submit an application for a  
8 renewal of such grant at such time, in such manner,  
9 and containing such information as the Attorney  
10 General may reasonably require.

11 (3) LIMIT.—A State may not receive a grant  
12 under this section for more than 4 years.

13 (f) USES OF FUNDS.—A State that receives a grant  
14 under this section shall use—

15 (1) 25 percent of such funds for any of the per-  
16 missible uses of funds under the grant program de-  
17 scribed in paragraph (1) of subsection (d); and

18 (2) 75 percent of such funds for any of the per-  
19 missible uses of funds under the grant program de-  
20 scribed in paragraph (2) of subsection (d).

21 (g) DIRECT APPROPRIATIONS.—For the purpose of  
22 making grants under this section, there is authorized to  
23 be appropriated, and there is appropriated, to remain  
24 available until expended, out of any money in the Treasury  
25 not otherwise appropriated—



- 1 (1) for fiscal year 2021, \$5,000,000;
- 2 (2) for fiscal year 2022, \$5,000,000;
- 3 (3) for fiscal year 2023, \$5,000,000;
- 4 (4) for fiscal year 2024, \$5,000,000; and
- 5 (5) for fiscal year 2025, \$5,000,000.

6 (h) DEFINITION.—For purposes of this section, the  
7 term “State” means each of the several States and the  
8 District of Columbia, Indian Tribes, and the Common-  
9 wealth of Puerto Rico, Guam, American Samoa, the Vir-  
10 gin Islands, and the Northern Mariana Islands.

11 **SEC. 1003. REPORTS TO CONGRESS.**

12 (a) REPORT BY ATTORNEY GENERAL.—Not later  
13 than 1 year after the date of enactment of this Act, and  
14 each year thereafter, the Attorney General shall submit  
15 to Congress a report containing—

16 (1) the information required to be reported to  
17 the Attorney General under section 1002(b); and

18 (2) information on—

19 (A) the number of reports made, during  
20 the previous year, to Federal law enforcement  
21 agencies regarding persons engaging in a sexual  
22 act (as defined in section 2246 of title 18,  
23 United States Code) while acting under color of  
24 law; and

1 (B) the disposition of each case in which  
2 sexual misconduct by a person acting under  
3 color of law was reported.

4 (b) REPORT BY GAO.—Not later than 1 year after  
5 the date of enactment of this Act, and each year there-  
6 after, the Comptroller General of the United States shall  
7 submit to Congress a report on any violations of section  
8 2243(c) of title 18, United States Code, as amended by  
9 section 1001, committed during the 1-year period covered  
10 by the report.

## 11 **TITLE XI—EMERGENCY** 12 **FUNDING**

### 13 **SEC. 1101. EMERGENCY DESIGNATION.**

14 (a) IN GENERAL.—The amounts provided under this  
15 Act, or an amendment made by this Act, are designated  
16 as an emergency requirement pursuant to section 4(g) of  
17 the Statutory Pay-As-You-Go Act of 2010 (2 U.S.C.  
18 933(g)).

19 (b) DESIGNATION IN SENATE.—In the Senate, this  
20 Act, and the amendments made by this Act, is designated  
21 as an emergency requirement pursuant to section 4112(a)  
22 of H. Con. Res. 71 (115th Congress), the concurrent reso-  
23 lution on the budget for fiscal year 2018.